

JIP regional dialogue\ Floods, 2nd Capacity Building Event (CBE2):  
Flood Warnings & Decision Support to Civil Authorities and the Public  
Phase I: Flood Forecasting Systems & Tools (On-line)

## **Guidelines on implementing a threshold-based flood early warning system**

Angela Corina  
WMO RAVI Regional Hydrological Adviser

**webinar, 7 March 2022**



**PROTEZIONE CIVILE**  
Presidenza del Consiglio dei Ministri  
Dipartimento della Protezione Civile



**Introduction and Background**  
**Risk forecasting and monitoring**  
**Flood forecasting principles**  
**Rainfall threshold (PRT,ART)**  
**River threshold**

## Disaster risk knowledge

- Are key hazards and related threats identified?
- Are exposure, vulnerabilities, capacities and risks assessed?
- Are roles and responsibilities of stakeholders identified?
- Is risk information consolidated?

## Detection, monitoring, analysis and forecasting of the hazards and possible consequences

- Are there monitoring systems in place?
- Are there forecasting and warning services in place?
- Are there institutional mechanisms in place?

## Warning dissemination and communication

- Are organizational and decision-making processes in place and operational?
- Are communication systems and equipment in place and operational?
- Are impact-based early warnings communicated effectively to prompt action by target groups?

## Preparedness and response capabilities

- Are disaster preparedness measures, including response plans, developed and operational?
- Are public awareness and education campaigns conducted?
- Are public awareness and response tested and evaluated?



# WMO Assessment guidelines for flood forecasting

WMO guidelines intend to provide a guide for carrying out assessments of national End to End Flood forecasting Early warning system (E2E FFEWS) and the subsequent documentation of the relevant results. These guidelines cover all the processes of an E2E FFEWS chain, starting from data acquisition to forecast dissemination and communication to end users.



Hydrological value chain in flood forecasting and early warning - Source: WMO flood assessment guidelines, in review process



# WMO unified data policy

## Key changes from Resolution 40

### Resolution 40 (1995)

1. Covers weather data only;
2. Two main categories of data:
  - Essential (*shall be exchanged*);
  - Additional (*should be exchanged*);
3. Specific “*essential*” datasets listed directly in Annex I to the resolution (with some reference also to RBSN);
4. “*Free and unrestricted*” exchange (term not defined in the Resolution);
5. Covers exchange of data between NMHSs



### New data policy (2021)

1. Covers all WMO Earth system data: weather, climate, hydrology, ...
2. Two main categories of data:
  - Core (*shall be exchanged*);
  - Recommended; (*should be exchanged*);
3. Specifics on *core* and *recommended* data referred to Technical Regulations, primarily Manuals on WIGOS, GDPFS;
4. “*Free and unrestricted*” exchange (term defined directly in the Resolution, literal interpretation);
5. Addressed to Members, but covers exchange of data between all partners, including private sector, academia, etc.

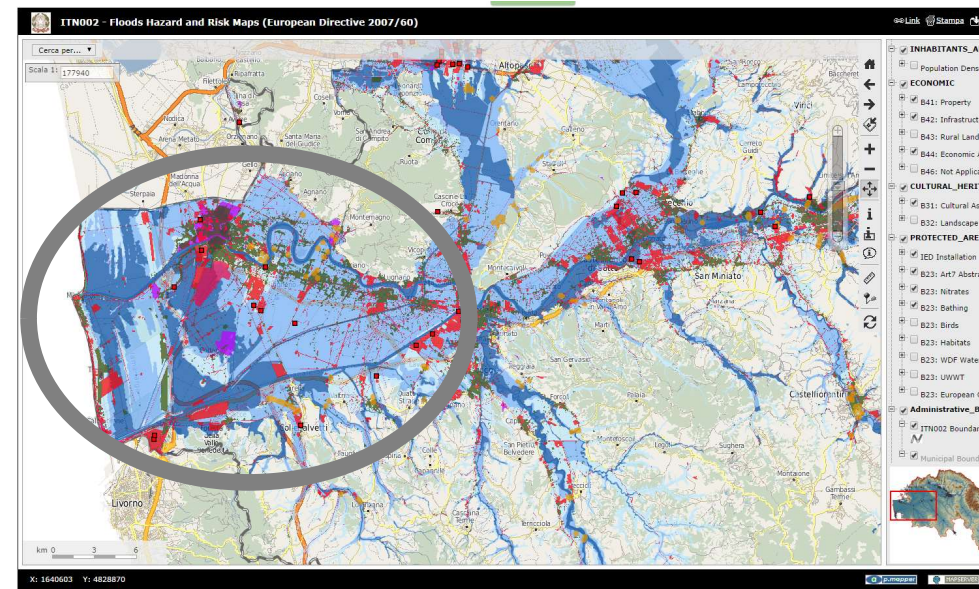
Early warning mechanisms can correspond to very different institutional arrangements, operational procedures, technical and scientific activities and communication mechanisms depending on each country's **specificities**

level of decentralization  
*legislation* **authorities**  
**types of risks**  
population's degree of vulnerability  
resources

The goal of a national flood forecasting service is to provide a full level of operations throughout the country. This may not always be possible and so a compromise is often sought, which may include a lesser sophistication of service or equipment over low-risk areas, or a decision to use a phased approach that concentrates on high-risk areas first.

**it is necessary to understand the type of service that is required or can be achieved technically and economically.**

depending on the types of flood and on capability of an NHS, **different levels of E2E FFEWS can be used, from very basic to systems with advanced capabilities.**





The limitations on the level of service are largely dictated by cost and the complexity of modelling, but the following **reasons can also influence the choice of the relevant level of the service:**

- (a) There are **too few locations vulnerable to flooding** or of economic importance in the basin to warrant the setting up of extensive and costly instrumentation;
- (b) The nature of the hydro-meteorological conditions in the basin **does not generate sufficiently severe or frequent events to justify investment**, for example in arid and semi-arid areas;
- (c) Despite the knowledge of the hydrological response of the basin, the state of the **art in hydrological monitoring and modelling is not advanced enough** to produce sufficiently accurate forecasts, for example in urban areas;
- (d) **The level of development and economic conditions** of a country or region are **insufficient to provide and maintain technical services.**

The type and level of service that can be provided is thus a **balance between the technical feasibility to forecast the flood hazards and the economic justification for protecting vulnerable populations, areas of importance and infrastructure.**

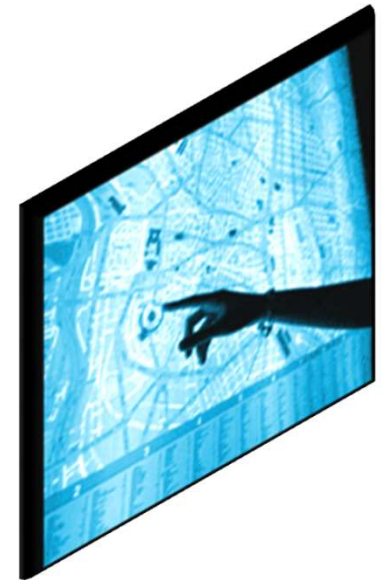
## SYSTEM STRUCTURE: FORECASTING AND MONITORING PHASE



The activity of EWS should be articulated in 2 phases:

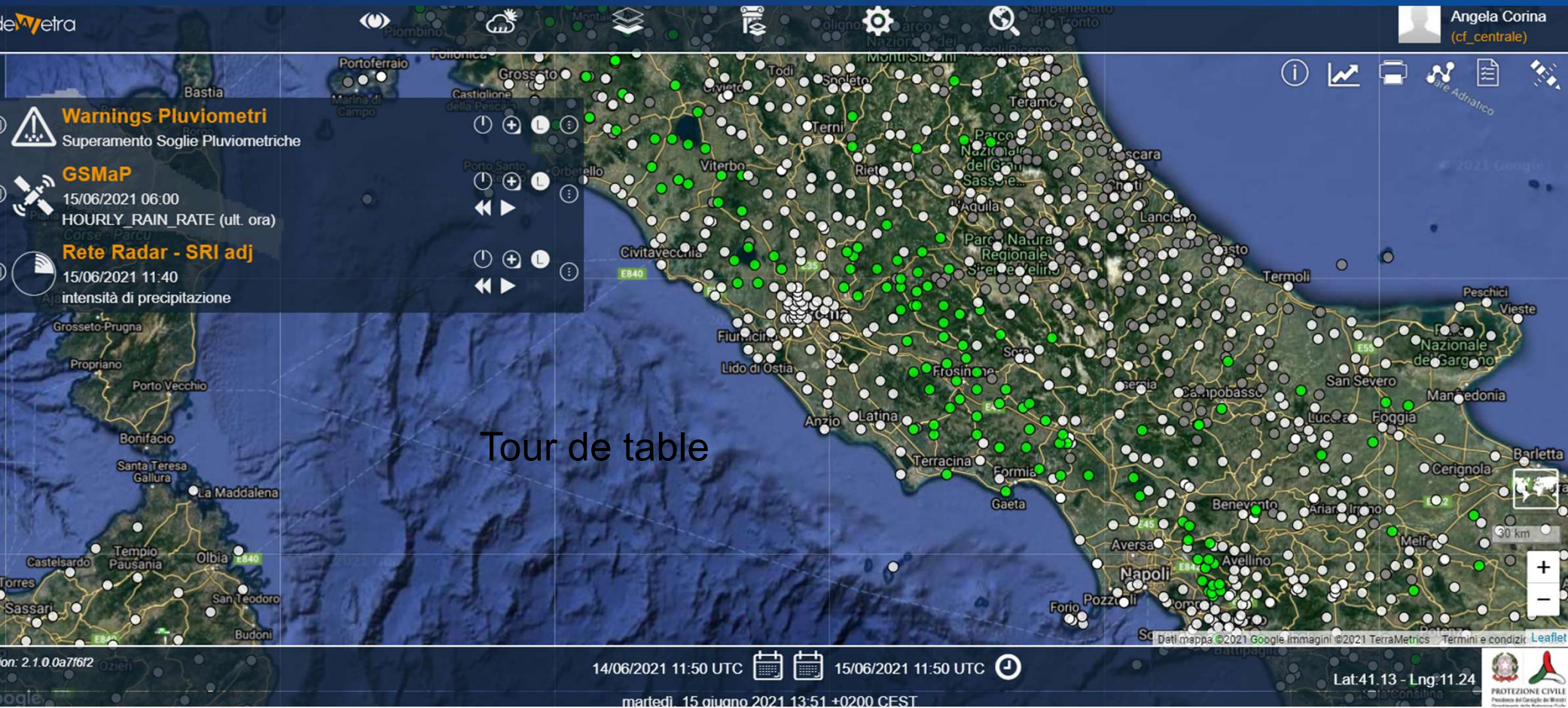
1.to provide **forecasts of meteorological, hydrogeological, hydraulic** and marine weather phenomena that enable an assessment of their subsequent **impact on the territory and populations**, and to issue **preventive warnings** to contain their effects;

2.to ensure a **continuous monitoring and surveillance** service to monitor the real-time evolution in time and space of risk situations that are occurring, so to eventually, and **promptly update the warnings issued**.





# Monitoring and surveillance phase



The purpose of the monitoring and surveillance phase is to use information available to confirm or update the foreseen event scenario. This process is implemented through the transmission, collection and concentration of data retrieved by the available sensors, and by any non-instrumental source.

# Urban flood: Rome 8 June 2021



# Urban flood: Roma 8 June 2021

## Forecast of 07 June 2021

DIPARTIMENTO PROTEZIONE CIVILE  
Protocollo Generale: UDCITA  
PRE/0026534 07/06/2021



### PRESIDENZA DEL CONSIGLIO DEI MINISTRI

DIPARTIMENTO PROTEZIONE CIVILE

UFFICIO III

ATTIVITA' TECNICO-SCIENTIFICHE PER LA PREVISIONE E LA PREVENZIONE DEI RISCHI

Centro Funzionale Centrale - Settore meteo

**RIFERIMENTO:** DIRETTIVA PRESIDENTE DEL CONSIGLIO DEI MINISTRI 27-2-2004 "INDIRIZZI OPERATIVI PER LA GESTIONE ORGANIZZATIVA E FUNZIONALE DEL SISTEMA DI ALLERTAMENTO NAZIONALE E REGIONALE PER IL RISCHIO IDROGEOLOGICO E IDRAULICO AI FINI DI PROTEZIONE CIVILE".

DATA E ORA	EMESSA DA	PARTECIPANTI AL TAVOLO TECNICO
07/06/2021 ore 11:32	CFC - SETTORE METEO	CNMCA X CFR-METEO EM. ROMA X CFR-METEO PIEMONTE X

SULLA BASE DI QUANTO EMERSO NELLA CONFERENZA ODIERNA, TENUTO CONTO DELLE INDICAZIONI DEI MODELLI NUMERICI DEL ECMWF, (CORSA DELLE 00.00 UTC DEL 07/06/2021), DEL LM-17 (CORSA DELLE 00.00 UTC DEL 07/06/2021), DELLA CONFERENZA SINOTTICA TRA I PARTECIPANTI AL TAVOLO TECNICO GIORNALIERO, SI EMETTE LA SEGUENTE:

#### **PREVISIONE SINOTTICA SULL'ITALIA VALIDA FINO ALLE 24.00 DEL 09 GIUGNO 2021**

**SITUAZIONE:** un flusso mediamente occidentale influenza l'area mediterranea: al suo interno si muovono piccole onde che causano infiltrazioni di aria più fresca creando condizioni di spiccata variabilità sul Paese, con fenomeni temporaleschi che, localmente, potranno risultare anche di forte intensità. Oggi l'instabilità atmosferica interesserà gran parte della Penisola. Domani ancora fenomeni ad evoluzione diurna sul Paese, con precipitazioni che interesseranno maggiormente i settori tirrenici. Mercoledì l'instabilità sarà presente soprattutto sui settori montuosi settentrionali, isole maggiori e zone tirreniche meridionali.

#### **FENOMENI SIGNIFICATIVI O AVVERSI PER IL GIORNO 08 GIUGNO 2021**

##### **Precipitazioni:**

- sparse, anche a carattere di rovescio o temporale, su Lazio, settori occidentali di Abruzzo e Molise, Campania, Puglia centro-settentrionale, Basilicata, Calabria settentrionale e fino al mattino sul Piemonte sud-occidentale, con quantitativi cumulati localmente moderati, specie nelle ore centrali della giornata;

- da isolate a sparse, anche a carattere di rovescio o temporale, sul resto del Piemonte, Valle d'Aosta, Liguria, Lombardia settentrionale ed occidentale, Trentino, Alto Adige, settori alpini di Veneto e Friuli Venezia Giulia, Emilia-Romagna occidentale e Appennino romagnolo, restanti zone delle regioni centro-meridionali peninsulari e su Sicilia centrale tirrenica e nord-orientale e zone interne della Sardegna orientale, con quantitativi cumulati generalmente deboli.

**Visibilità:** nessun fenomeno significativo.

**Temperature:** in locale sensibile diminuzione sulla Puglia centro-meridionale, Basilicata e Calabria.

**Venti:** localmente forti occidentali sulla Sicilia meridionale.

**Mari:** localmente molto mosso lo Stretto di Sicilia.

### Centro Funzionale Centrale - Settore Idro

EFFETTI AL SUOLO PREVISTI PER Martedì 8 giugno 2021



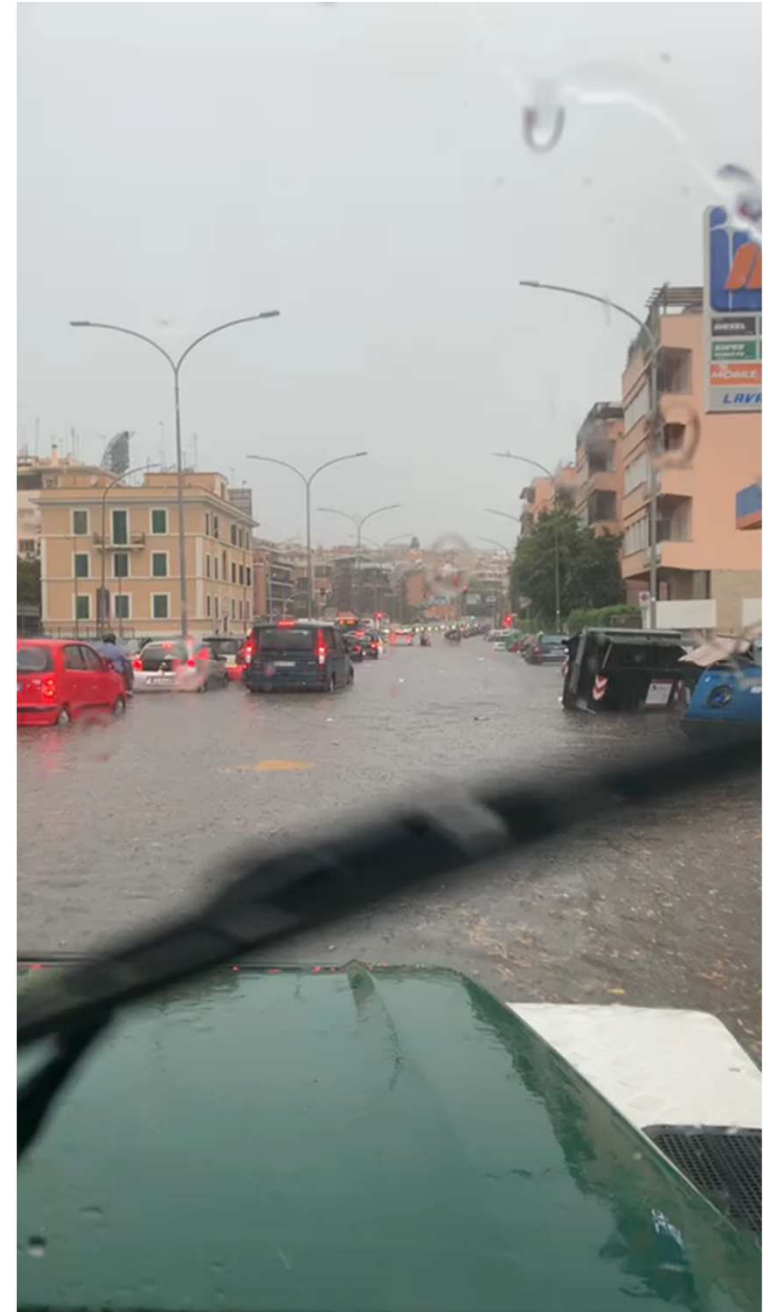
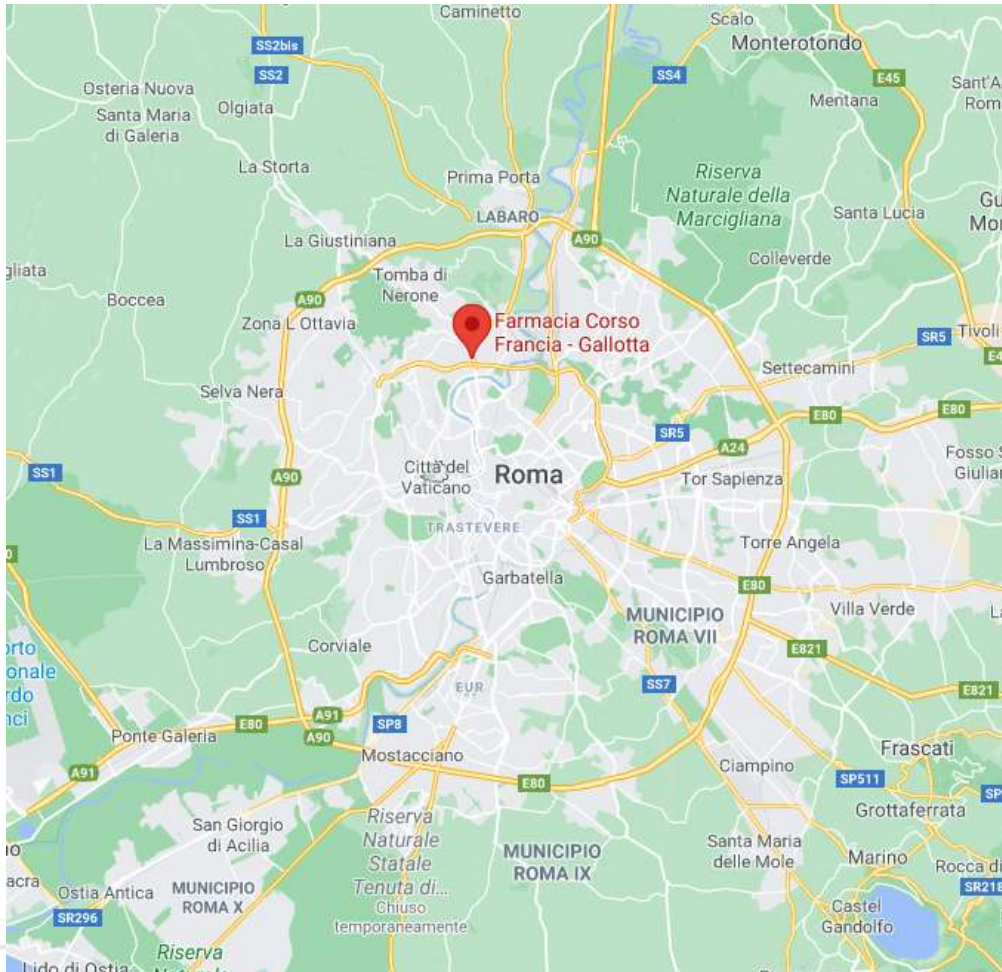




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# Urban flood: a recent episode in Rome

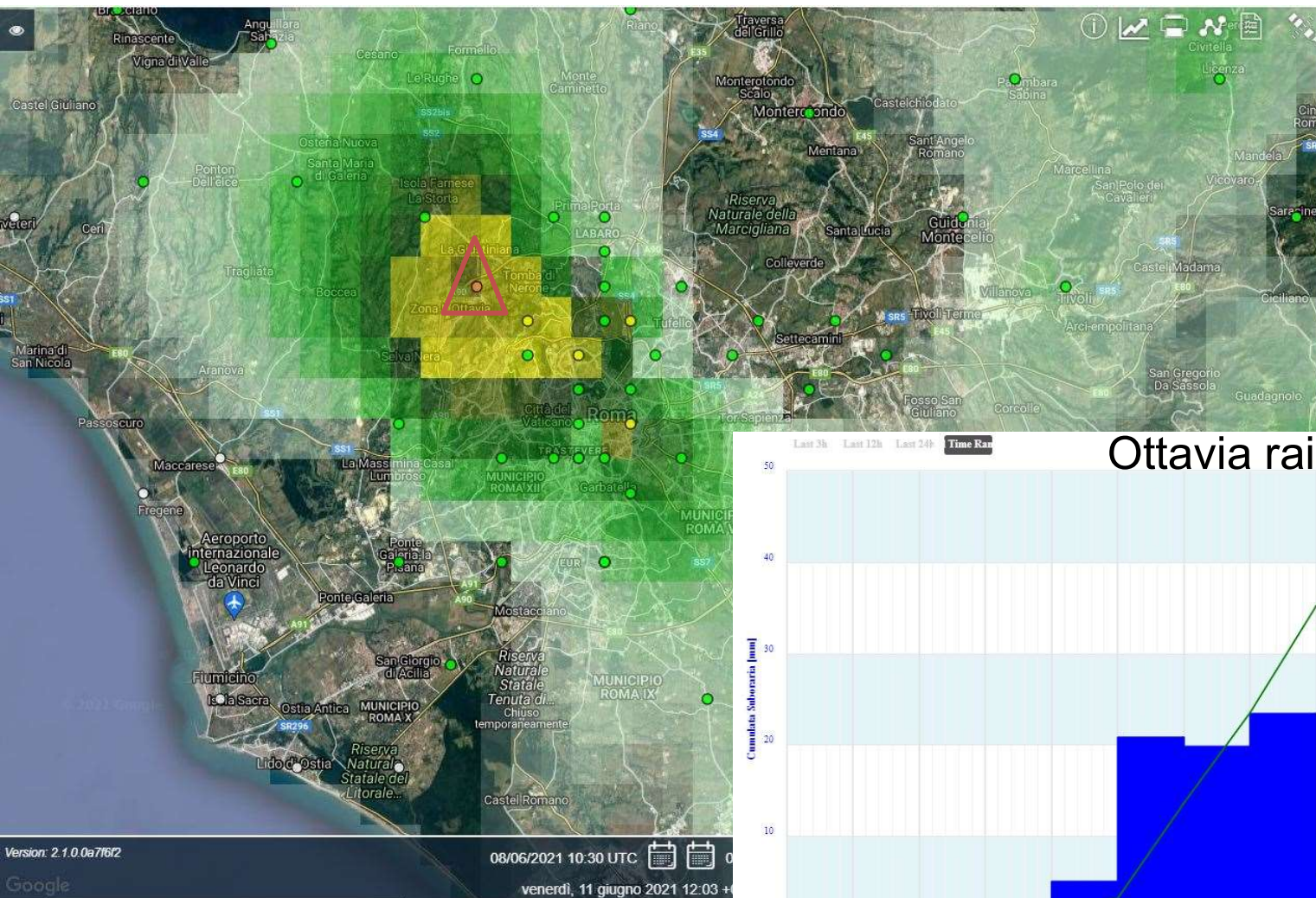
## 8 June 2021





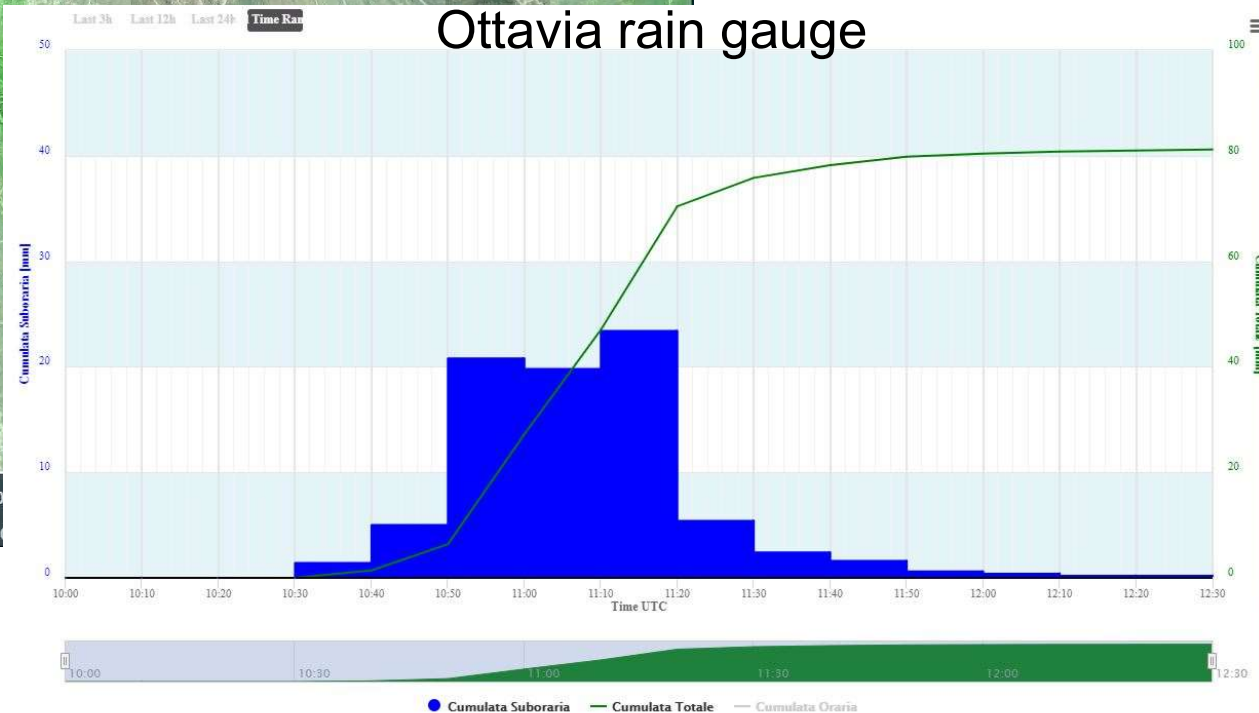
# Urban flood: a recent episode in Rome

## 8 June 2021



Localized precip.  
 almost 80 mm in  
 about 1 h in one  
 station (Ottavia)

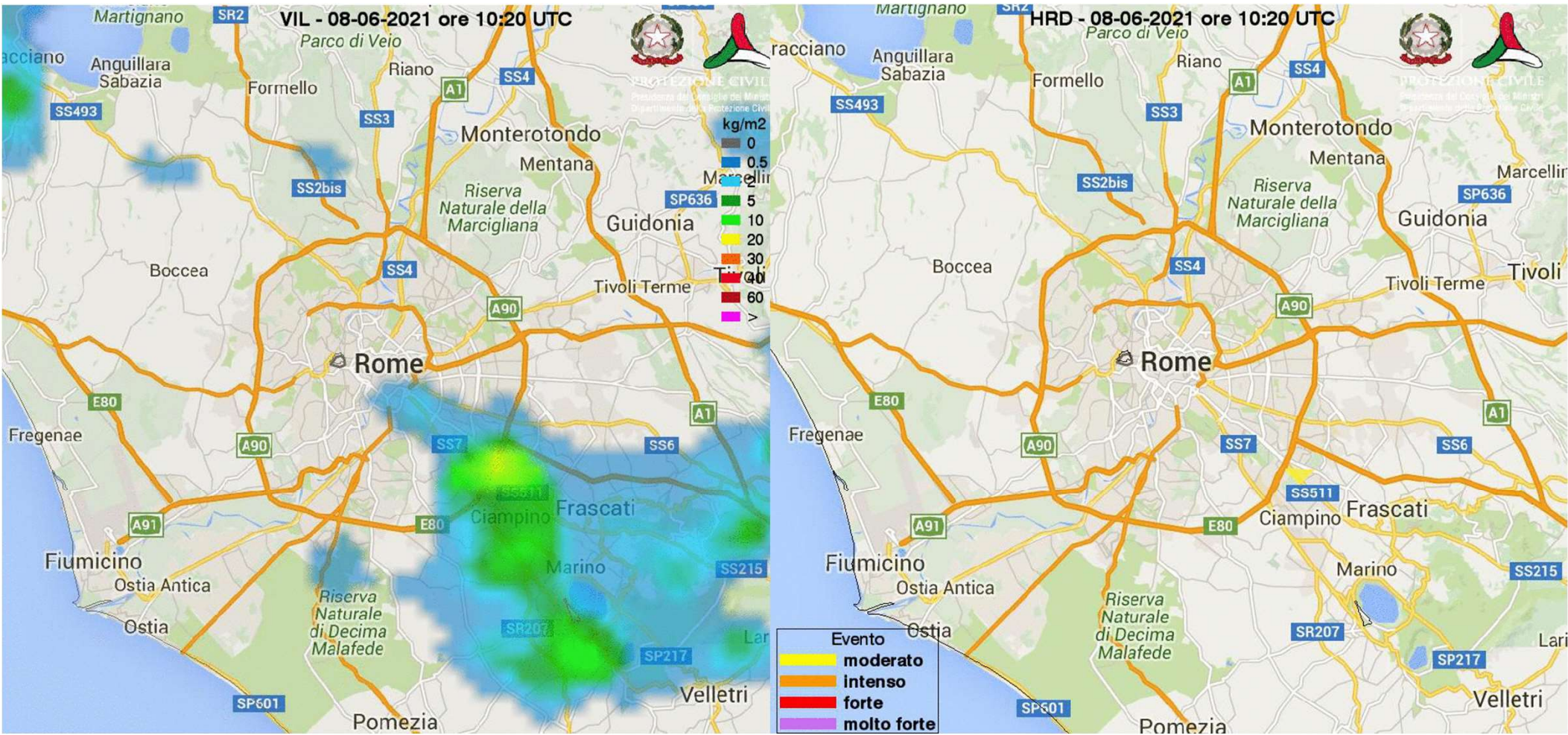
Ottavia rain gauge





# Urban flood: a recent episode in Rome

## 8 June 2021





## FLOOD FORECASTING AND RISK ASSESSMENT



# flood warning process – hydro forecasts products

WMO Technical Regulations Vol. III – Hydrology

VOLUME III

**3.4.1.1 Based on the users' needs, hydrological forecasts products of different nature and lead time should be delivered. These should reflect various forecast ranges:**

(a) - Flash flood forecasts and warnings for periods of up to several hours;

(b) Short-term hydrological forecasts and warning that are generally understood to cover periods up to three days;

(c) Medium range hydrological forecasts and warnings providing lead times of up to 10 days;

(d) Sub-seasonal to seasonal forecasts and outlooks beyond 10 days, providing descriptions of hydrological conditions for given periods.

**NOTE:** The defined temporal extents of hydrological forecast and warning ranges are indicative **and differ for individual basins based on their response time** and the persistence of the effect of initial hydrological conditions.

However, it has to be noted that **focus is put on users needs**, as stated in section 3.3

Members should identify users and understand their needs and requirements for hydrological forecasts and warnings in their decision-making practices. Users' needs and requirements should be reflected in the hydrological forecast products, their lead time, associated uncertainty, issuance frequency, form of communication, etc

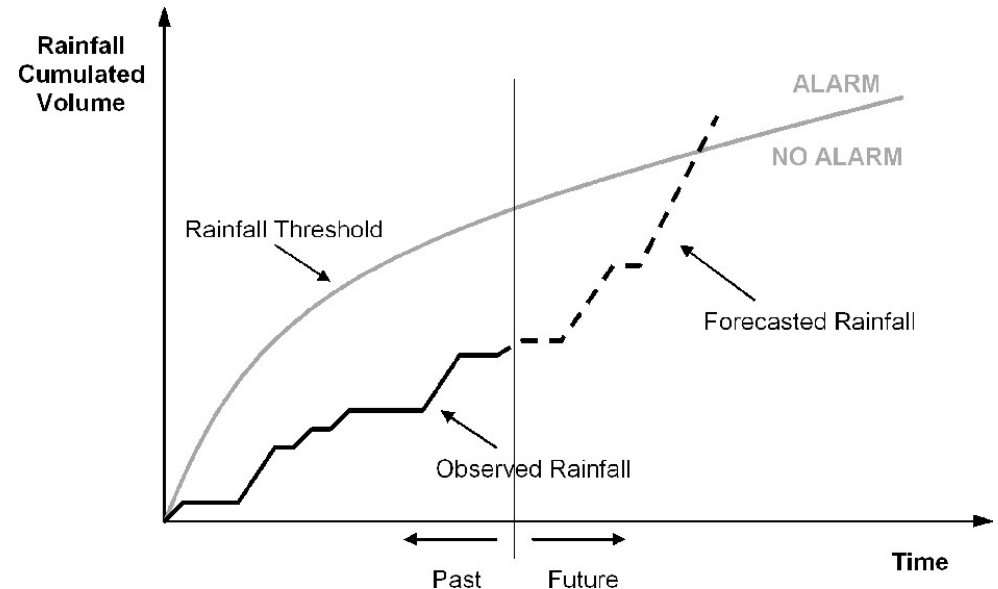
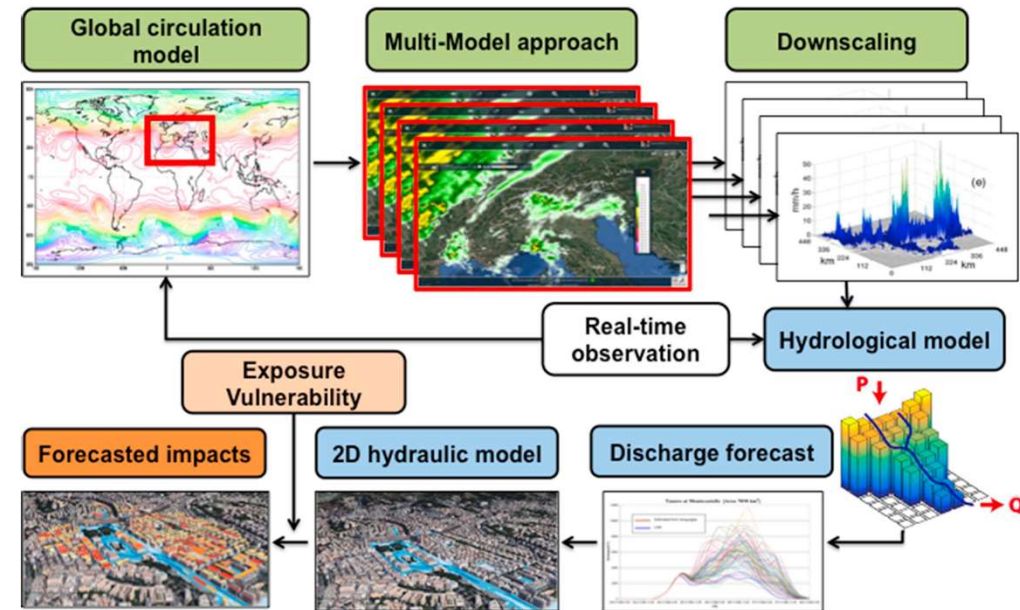


## Flood forecasting technique selection

Furthermore, concerning the selection of forecasting techniques:

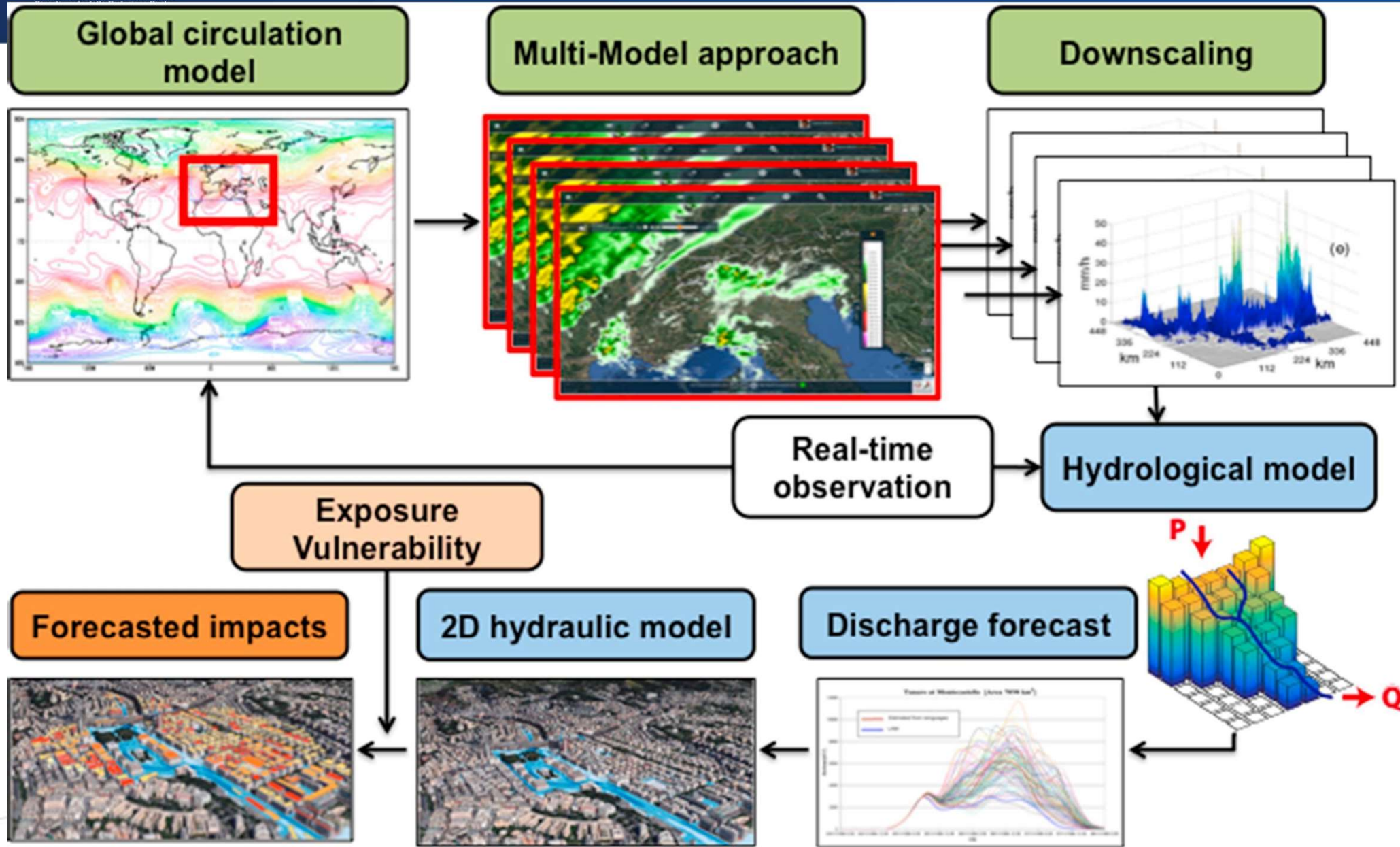
*“In selecting a forecasting technique, the hydrological forecasting service should take into account the forecast needs (hydrological variable, forecast lead time), the characteristics of the system, the data available (and their availability in real time or at adequate latencies), the resources available and, amongst others, the experience obtained through investigations and intercomparison of techniques. **A parsimonious approach should be preferred, especially in hydrological forecasting services at their initial stages of development, giving priority to simple low data-demanding models/techniques of low computational burden**”.*

As explained in the Manual on Flood Forecasting and Warnings (WMO No. 1072) It can **vary from advanced application** (real time forecast of flooded area and impacts ) to **basic application** ( parsimonious approach: precursors threshold system on predefined alert areas, especially for short response time basins)



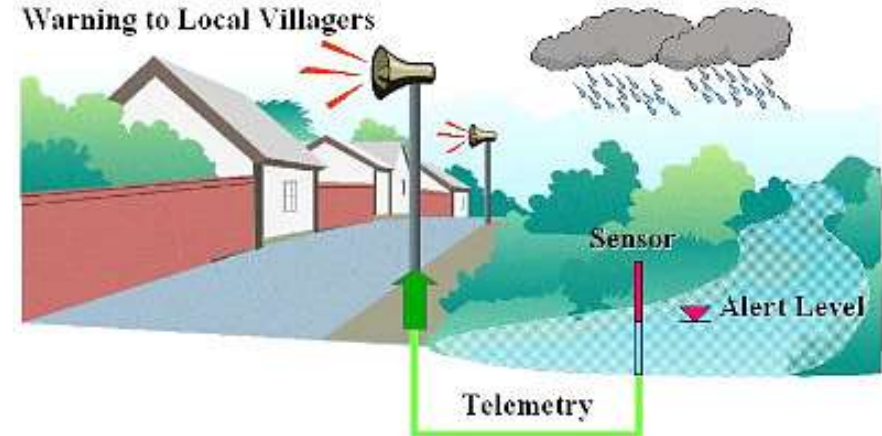


# Flood forecasting: advanced model



## Flood forecasting: basic model

A parsimonious approach can be based on a precursors thresholds system. The flood precursors (intended as the value of a parameter significant for the triggering of a hazardous event) can be the hydrometric levels or the rainfall amounts (observed or predicted) depending on the requested forecasting lead time that is a crucial point for civil protection. Thus, the concept of lead time needs to be flexible, and the minimum time may be entirely dependent on the catchment structure and the forecasting and warning system facilities.



# Lead time: predictability and response capacity

Quiliano creek, 22 sept 1992



# Basin's response time and predictability

## The bigger the basin, the bigger the predictability capacity

**time of concentration** Period of time required for storm runoff to flow to the outlet from the point of a drainage basin having the longest travel time.



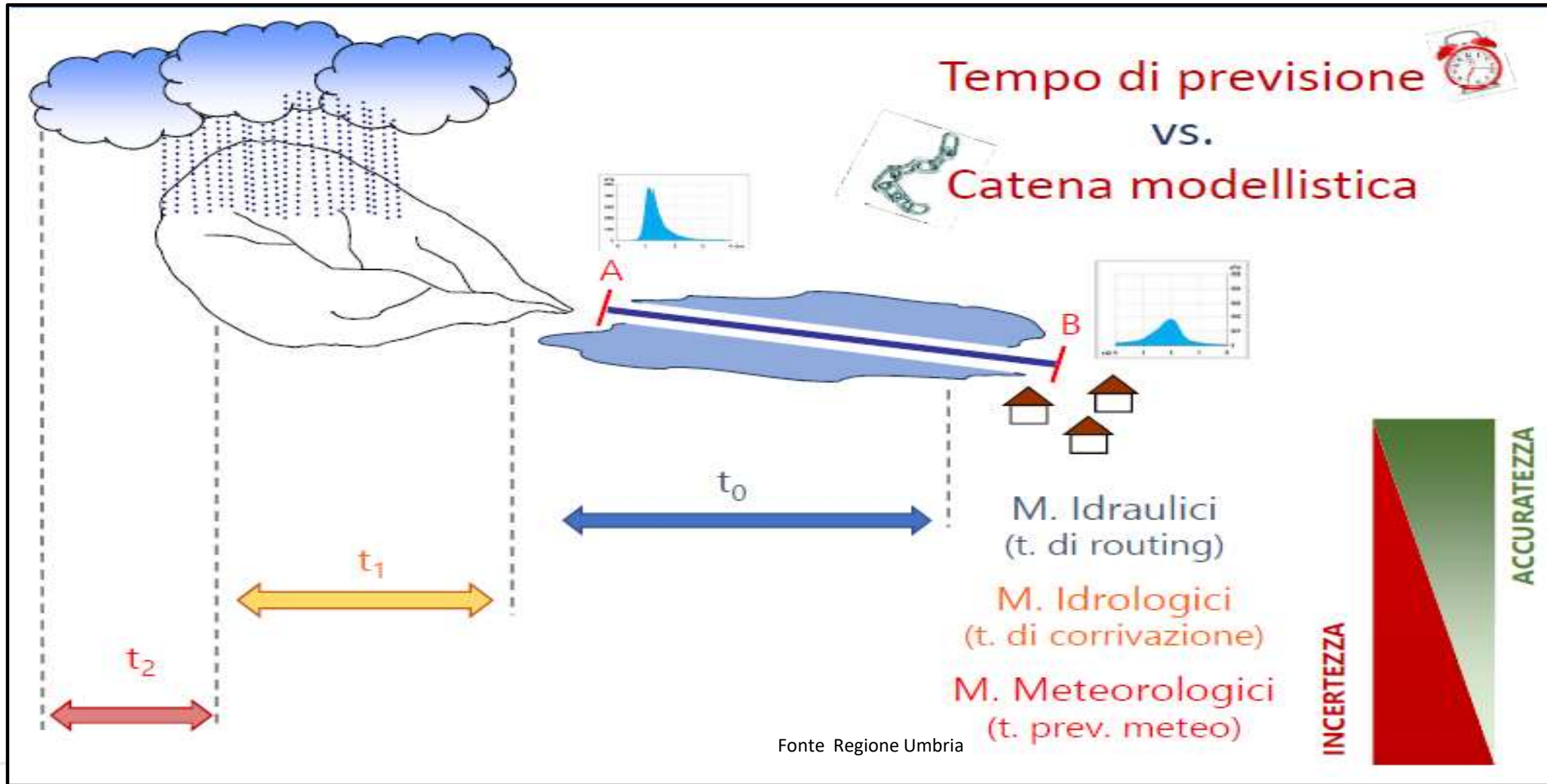
**Large catchments: water level raises slowly  
( $t_c$  several hours-days)**

**Small catchments: water level raises rapidly  
( $t_c$  minutes-few hours)**





# Predictability and lead time



# Precursors and basin characteristics Vs uncertainty



Critical flow for catchments :



Event precursors :

Meteorological  
(NWP/Satellites/Radar)

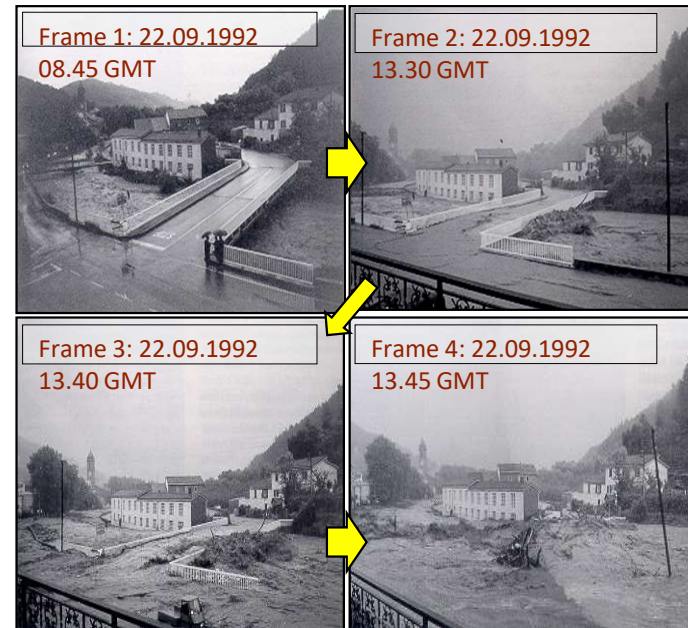
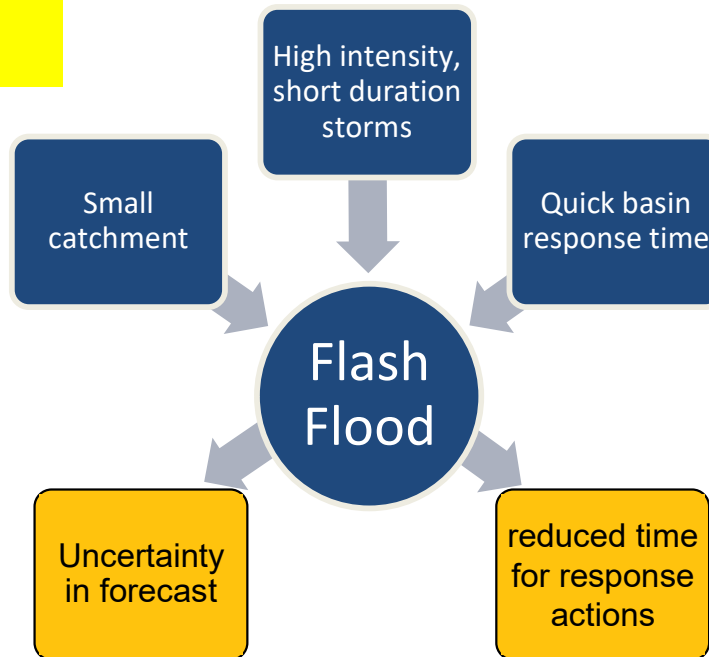
Rain gauges

River gauges



# Rapid onset phenomena

- Short time of concentration
- High content of transported sediment
- High velocity flow

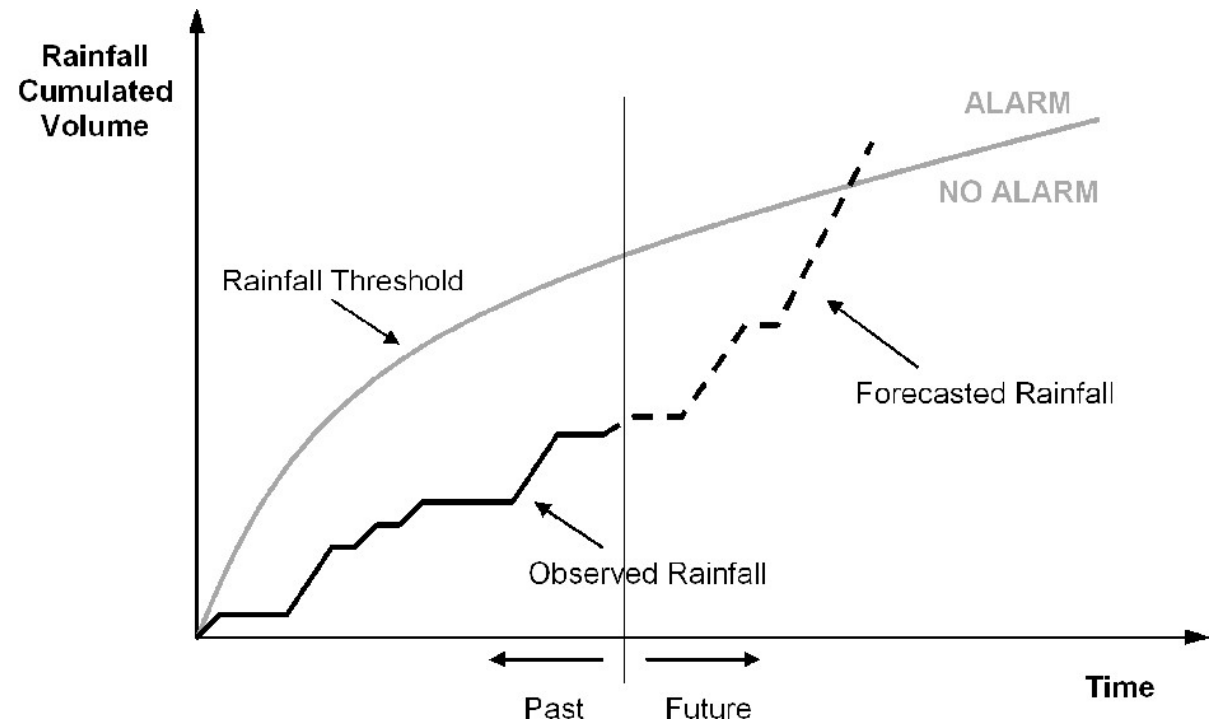


Damage due to combination of water level and flow velocity



# Rainfall-threshold early warning system

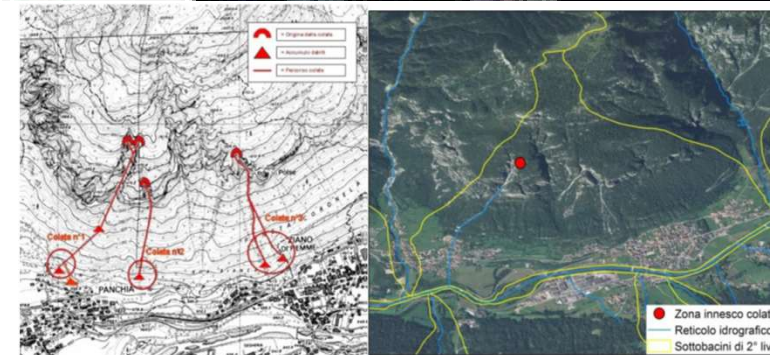
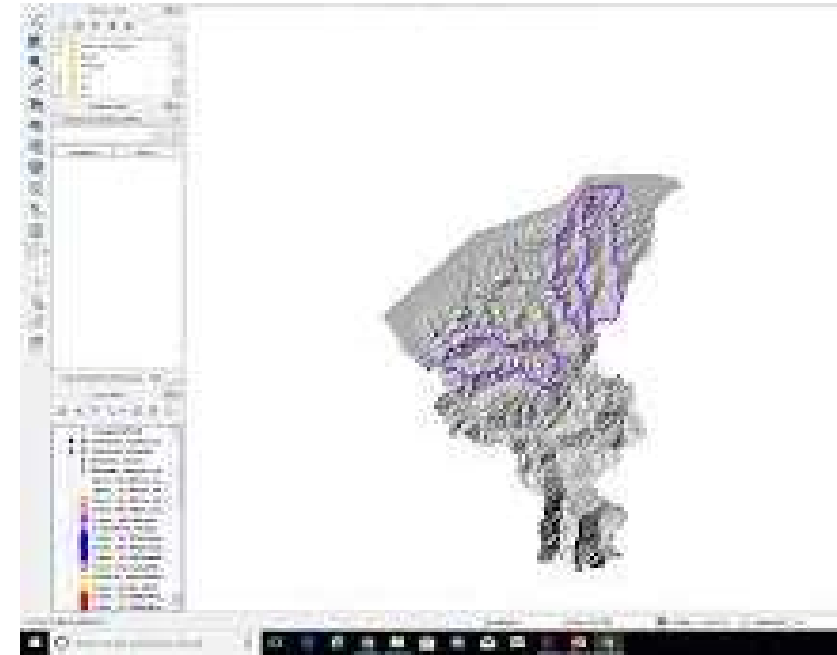
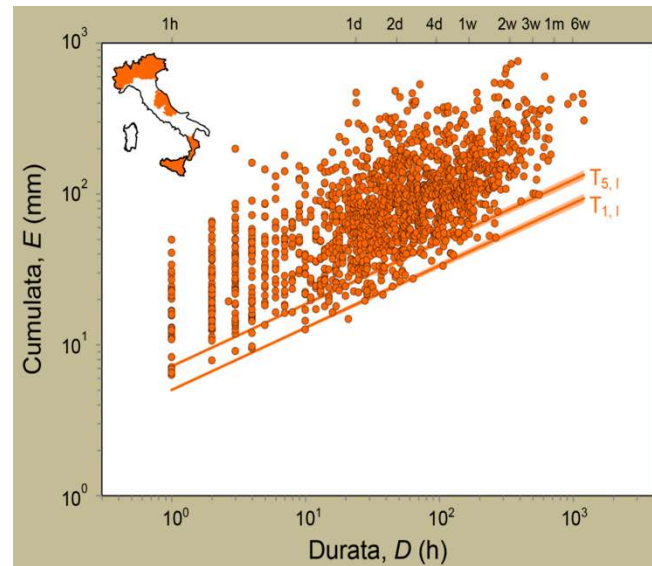
**A simple warning system, applicable to the whole national territory, in the Mediterranean area, characterized by intense meteorological phenomena, and short response time basins ( area <400 skm), can be based on the comparison of Quantitative Precipitation Forecast with a set of rainfall thresholds that identifies precipitation critical values concerning landslides and/or flood occurrence, to support emission of warnings with sufficient lead time.**



# Rainfall-threshold definition

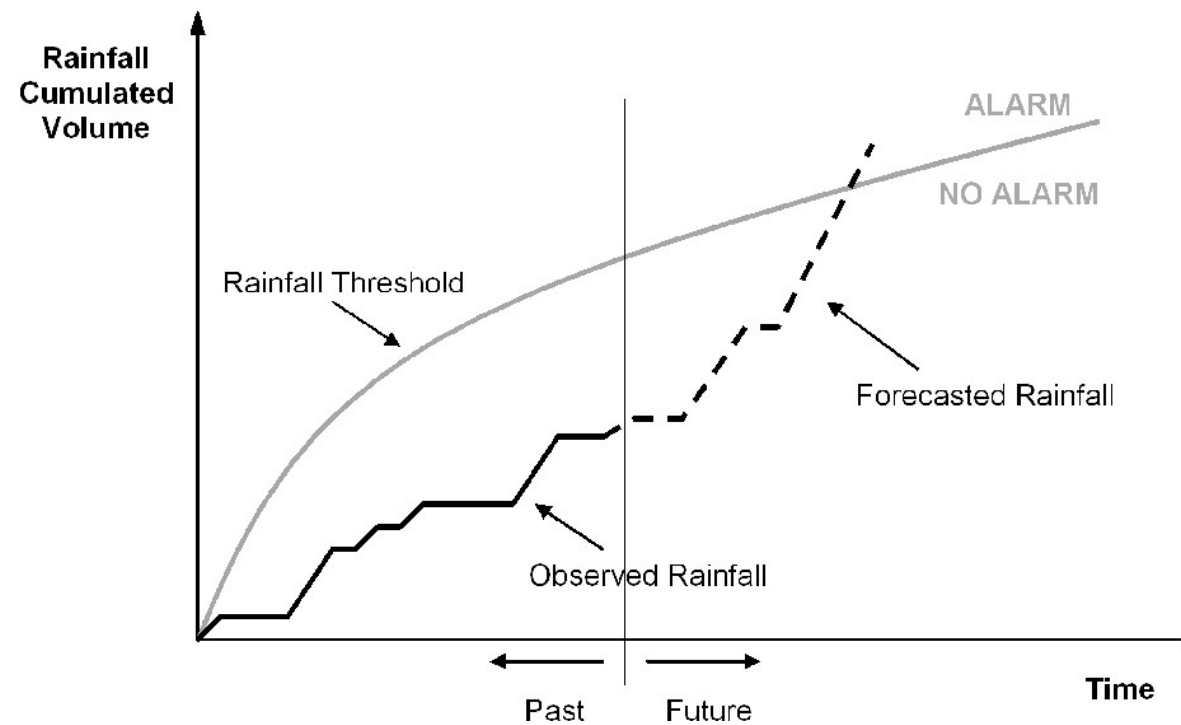
The definition of a rainfall threshold can be based

- on a **"physical" basis**  
(conceptual or physically based models)
- on an **empirical (statistical) basis.**



## Rainfall-threshold correlation with risk scenarios

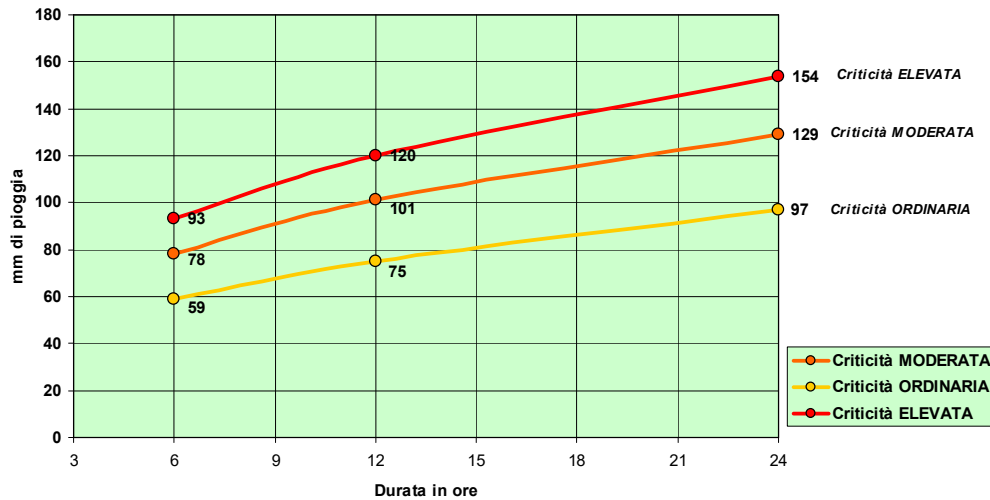
A very important phase consists in defining the **levels of attention and the alarm thresholds that these indicators can assume**, which they are strictly linked to the vulnerable conditions of the territory and **must take into account the risk scenarios that the system intends to monitor and predict.**





# Predefined risk scenario approach

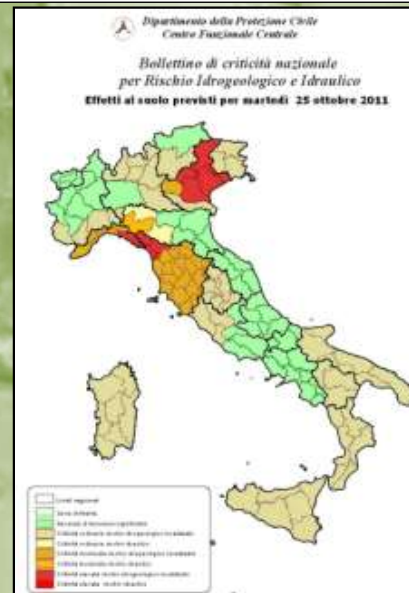
**ZONA D'ALLERTA: CAMP - 3 "Penisola Sorrentino - Amalfitana, Monti di Sarno, Monti Picentini"**



**Yellow code**(flooding of basements, temporary and punctual traffic problems near small watershed due to surface runoff phenomena, accidental loss of life)

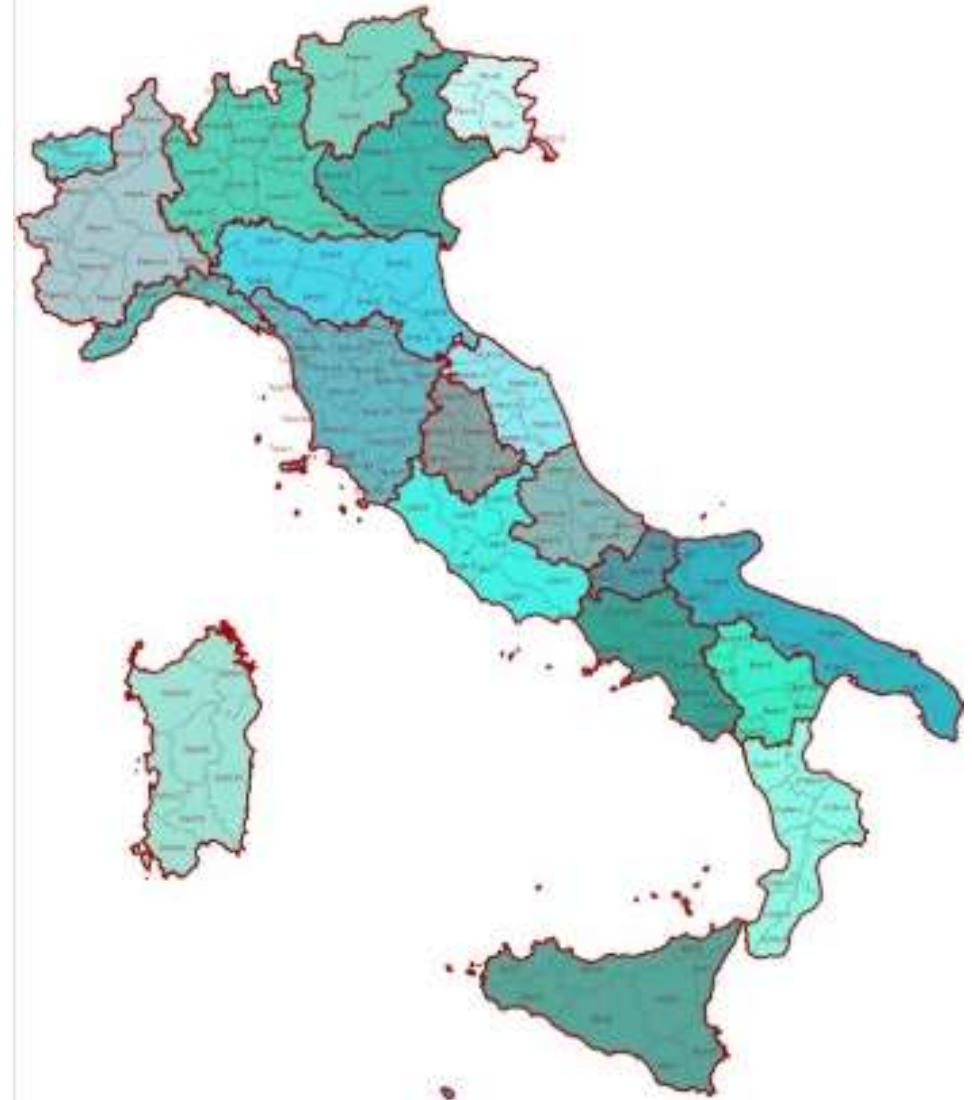
**Orange code**(temporary and punctual traffic problems, damages to individual buildings or to small towns affected by slopes instability, damages to agricultural activities, industrial and residential areas situated in floodplains, accidental loss of life and possible widespread damage to people)

**Red code**(damages to agricultural activities, industrial and residential areas situated near rivers and streams, damage or destruction of towns, possible loss of life or serious injury to people)

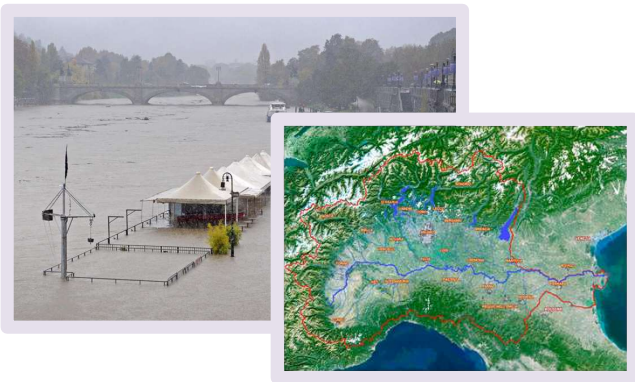


## Alert zones identification

Identification of distinct areas, within a large region, which have **similar hydrological characteristics.**



# Relationship of precipitation with durations



hydrographic basins of different extension produce a maximum peak hydrogram - called critical, in correspondence of different precipitation durations: more extensive basins are critically stressed by prolonged precipitation over time, while smaller basins have a shorter critical duration.

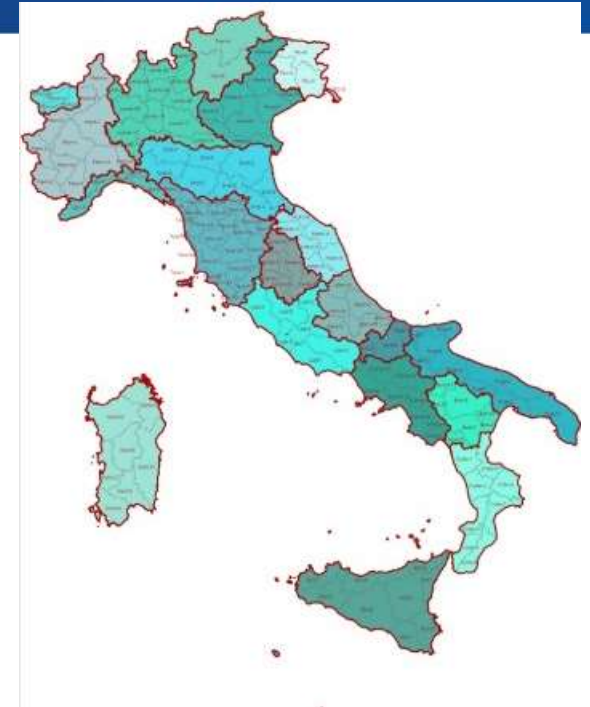


**To have a general tool it is therefore necessary to have one locally ( alert zones) general relationship between extreme rainfall and their duration**



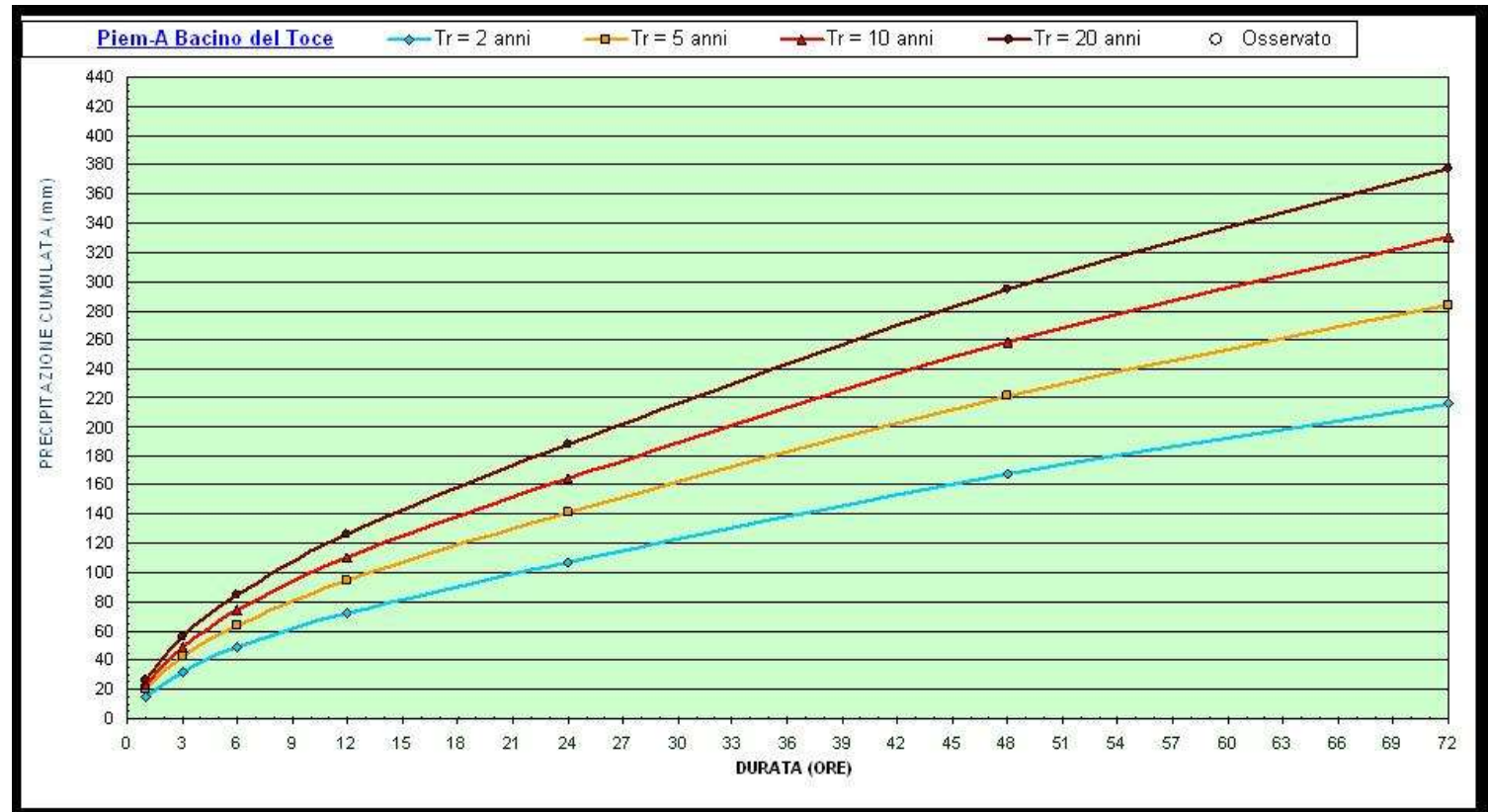
At each alert zone can be associated a system (several duration) of rainfall threshold

- 1) Use of probability distribution models that provide rainfall values of assigned return time, used as reference thresholds
- 2) Cause-effect analysis of past events (contingency matrix).
- 3) Areal threshold can be derived by punctual by using a areal reduction factor

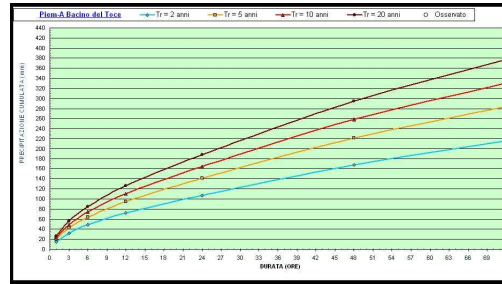


Criticità		Stato del suolo UMIDO					Stato del suolo SECCO				
		H01	H03	H06	H12	H24	H01	H03	H06	H12	H24
GEO-A1 GEO-A2 GEO-A3	Ordinaria	16,8	27,2	37,6	53,6	75,2	22,4	36,0	49,6	70,4	97,6
	Moderata	21,0	34,0	47,0	67,0	94,0	28,0	45,0	62,0	88,0	122,0
	Elevata	28,0	45,0	62,0	88,0	122,0	38,0	62,0	84,0	118,0	162,0
GEO-H1 GEO-H2 GEO-H3	Ordinaria	23,2	30,4	37,6	53,6	75,2	30,4	40,8	49,6	70,4	97,6
	Moderata	29	38	47	67	94	38	51	62	88	122
	Elevata	38	51	62	88	122	52	69	84	118	162
GEO-B1 GEO-B2	Ordinaria	20,0	28,8	39,2	54,4	74,4	26,4	39,2	51,2	71,2	96,8
	Moderata	25,0	36,0	49,0	68,0	93,0	33,0	49,0	64,0	89,0	121,0
	Elevata	33,0	49,0	64,0	89,0	121,0	45,0	66,0	87,0	120,0	161,0
GEO-C	Ordinaria	20,8	28,8	36,8	48,8	64,0	27,2	38,4	48,0	63,2	82,4
	Moderata	26,0	36,0	46,0	61,0	80,0	34,0	48,0	60,0	79,0	103,0
	Elevata	34,0	48,0	60,0	79,0	103,0	46,0	64,0	81,0	105,0	137,0
Vene-D	Ordinaria	18,4	24,8	29,6	36,0	43,2	25,6	33,6	39,2	47,2	56,8
	Moderata	23,0	31,0	37,0	45,0	54,0	32,0	42,0	49,0	59,0	71,0
	Elevata	32,0	42,0	49,0	59,0	71,0	43,0	58,0	67,0	80,0	96,0
Vene-E	Ordinaria	21,6	28,8	34,4	43,2	53,6	28,8	38,4	45,6	56,0	69,6
	Moderata	27,0	36,0	43,0	54,0	67,0	36,0	48,0	57,0	70,0	87,0
	Elevata	36,0	48,0	57,0	70,0	87,0	49,0	65,0	77,0	94,0	117,0
Vene-F	Ordinaria	23,2	30,4	36,8	46,4	58,4	30,4	40,8	48,0	60,8	76,0
	Moderata	29,0	38,0	46,0	58,0	73,0	38,0	51,0	60,0	76,0	95,0
	Elevata	38,0	51,0	60,0	76,0	95,0	52,0	69,0	82,0	101,0	127,0
Vene-G	Ordinaria	24,8	36,0	47,2	63,2	84,0	33,6	48,0	61,6	83,2	108,8
	Moderata	31,0	45,0	59,0	79,0	105,0	42,0	60,0	77,0	104,0	136,0
	Elevata	42,0	60,0	77,0	104,0	136,0	57,0	82,0	105,0	139,0	182,0

(1) curve that gives the relationship between duration  $t$  and height of precipitation  $h$  with assigned return time  $T$



2) Cause-effect analysis of past events ( contingency matrix).



	Threshold overpassed	Damage (low,high)
Missed alarm	no	yes
False alarm	yes	no
hit	Yes (no)	Yes (no)

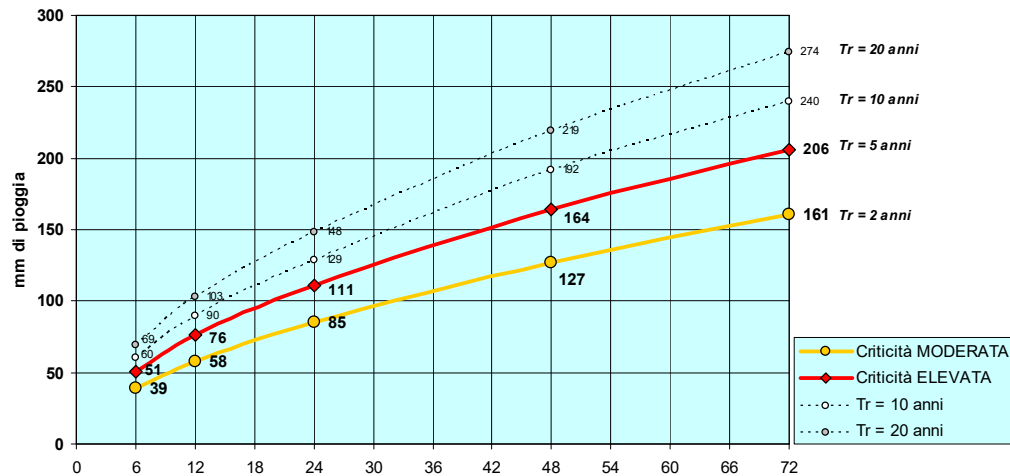
→ TR : min  $\Phi = p_1 * MA_{(TR)} + p_2 * FA_{(TR)}$



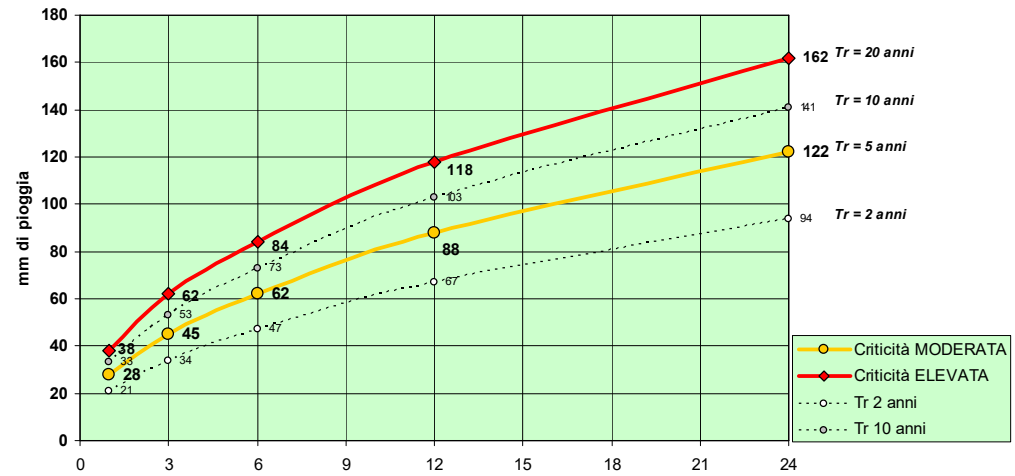
# Punctual Rainfall-threshold definition on empirical basys

The results obtained for the pilot regions are very similar. For this reason it was decided as a first instance to extend the data obtained to all the other Regions.

ZONA D'ALLERTA: VENE - A "Bacino del Piave"  
Caso di pioggia precedente "CRITICA"



ZONA D'ALLERTA: VENE - A "Bacino del Piave"  
Caso di pioggia precedente "NON CRITICA"



**Alert level**

**Soil condition**

	Not saturated	saturated
Orange ( low damage)	5	2
Red ( high damage)	20	5

# Punctual Rainfall-threshold definition on empirical basys

Criticità		Stato del suolo UMIDO					Stato del suolo SECCO							
		H01	H03	H06	H12	H24	H01	H03	H06	H12	H24			
GEO-A1	Ordinaria	16,8	27,2	37,6	53,6	75,2	22,4	36,0	49,6	70,4	97,6			
GEO-A2	Moderata	21,0	34,0	47,0	67,0	94,0	28,0	45,0	62,0	88,0	122,0			
GEO-A3	Elevata	28,0	45,0	62,0	88,0	122,0	38,0	62,0	84,0	118,0	162,0			
GEO-H1	Ordinaria	23,2	30,4	37,6	53,6	75,2	30,4	40,8	49,6	70,4	97,6			
GEO-H2	Moderata	29	38	47	67	94	38	51	62	88	122			
GEO-H3	Elevata	38	51	62	88	122	52	69	84	118	162			
	Ordinaria	20,0	28,8	39,2	54,4	74,4	26,4	39,2	51,2	71,2	96,8			
					68,0	93,0	33,0	49,0	64,0	89,0	121,0			
					89,0	121,0	45,0	66,0	87,0	120,0	161,0			
					20,8	28,8	36,8	48,8	64,0	27,2	38,4	48,0	63,2	82,4
					26,0	36,0	46,0	61,0	80,0	34,0	48,0	60,0	79,0	103,0
					34,0	48,0	60,0	79,0	103,0	46,0	64,0	81,0	105,0	137,0
					18,4	24,8	29,6	36,0	43,2	25,6	33,6	39,2	47,2	56,8
					23,0	31,0	37,0	45,0	54,0	32,0	42,0	49,0	59,0	71,0
					32,0	42,0	49,0	59,0	71,0	43,0	58,0	67,0	80,0	96,0
					21,6	28,8	34,4	43,2	53,6	28,8	38,4	45,6	56,0	69,6
					27,0	36,0	43,0	54,0	67,0	36,0	48,0	57,0	70,0	87,0
					36,0	48,0	57,0	70,0	87,0	49,0	65,0	77,0	94,0	117,0
					23,2	30,4	36,8	46,4	58,4	30,4	40,8	48,0	60,8	76,0
					29,0	38,0	46,0	58,0	73,0	38,0	51,0	60,0	76,0	95,0
					38,0	51,0	60,0	76,0	95,0	52,0	69,0	82,0	101,0	127,0
					24,8	36,0	47,2	63,2	84,0	33,6	48,0	61,6	83,2	108,8
					31,0	45,0	59,0	79,0	105,0	42,0	60,0	77,0	104,0	136,0
					42,0	60,0	77,0	104,0	136,0	57,0	82,0	105,0	139,0	182,0

<b>Alert level</b>	
	<b>Soil condition</b>
	Not saturated
Orange ( low damage)	5
Red ( high damage)	20

		GEO-C	Ordinaria	20,8	28,8	36,8	48,8	64,0	27,2	38,4	48,0	63,2	82,4	
			Moderata	26,0	36,0	46,0	61,0	80,0	34,0	48,0	60,0	79,0	103,0	
			Elevata	34,0	48,0	60,0	79,0	103,0	46,0	64,0	81,0	105,0	137,0	
			Ordinaria	18,4	24,8	29,6	36,0	43,2	25,6	33,6	39,2	47,2	56,8	
		Vene-D	Moderata	23,0	31,0	37,0	45,0	54,0	32,0	42,0	49,0	59,0	71,0	
			Elevata	32,0	42,0	49,0	59,0	71,0	43,0	58,0	67,0	80,0	96,0	
			Ordinaria	21,6	28,8	34,4	43,2	53,6	28,8	38,4	45,6	56,0	69,6	
		Vene-E	Moderata	27,0	36,0	43,0	54,0	67,0	36,0	48,0	57,0	70,0	87,0	
			Elevata	36,0	48,0	57,0	70,0	87,0	49,0	65,0	77,0	94,0	117,0	
			Ordinaria	23,2	30,4	36,8	46,4	58,4	30,4	40,8	48,0	60,8	76,0	
		Vene-F	Moderata	29,0	38,0	46,0	58,0	73,0	38,0	51,0	60,0	76,0	95,0	
			Elevata	38,0	51,0	60,0	76,0	95,0	52,0	69,0	82,0	101,0	127,0	
			Ordinaria	24,8	36,0	47,2	63,2	84,0	33,6	48,0	61,6	83,2	108,8	
		Vene-G	Moderata	31,0	45,0	59,0	79,0	105,0	42,0	60,0	77,0	104,0	136,0	
			Elevata	42,0	60,0	77,0	104,0	136,0	57,0	82,0	105,0	139,0	182,0	

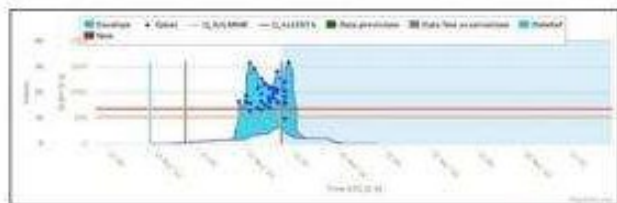








## FORECAST PHASE

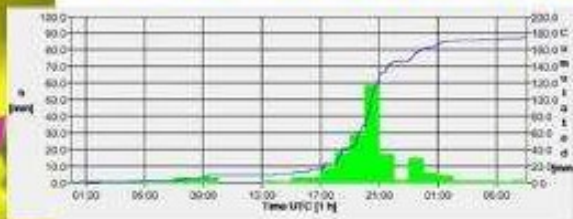
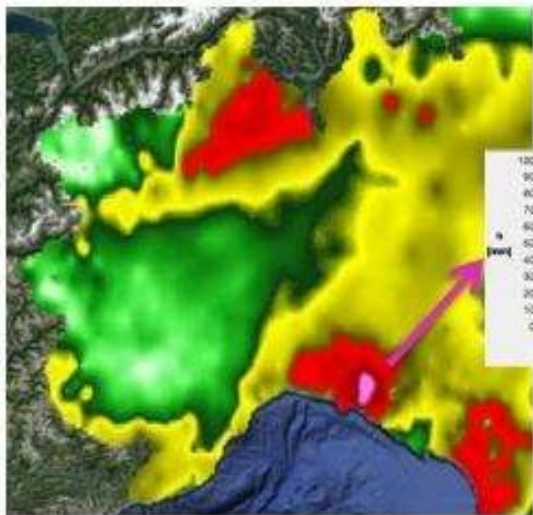
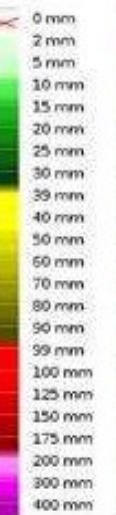


Forecast for the Centa river performed by CF of Liguria Region on 14<sup>th</sup> Nov for the day after (source CF-ARPA Liguria)

### Bollettino di criticità November 15th, 2014



## MONITORING PHASE



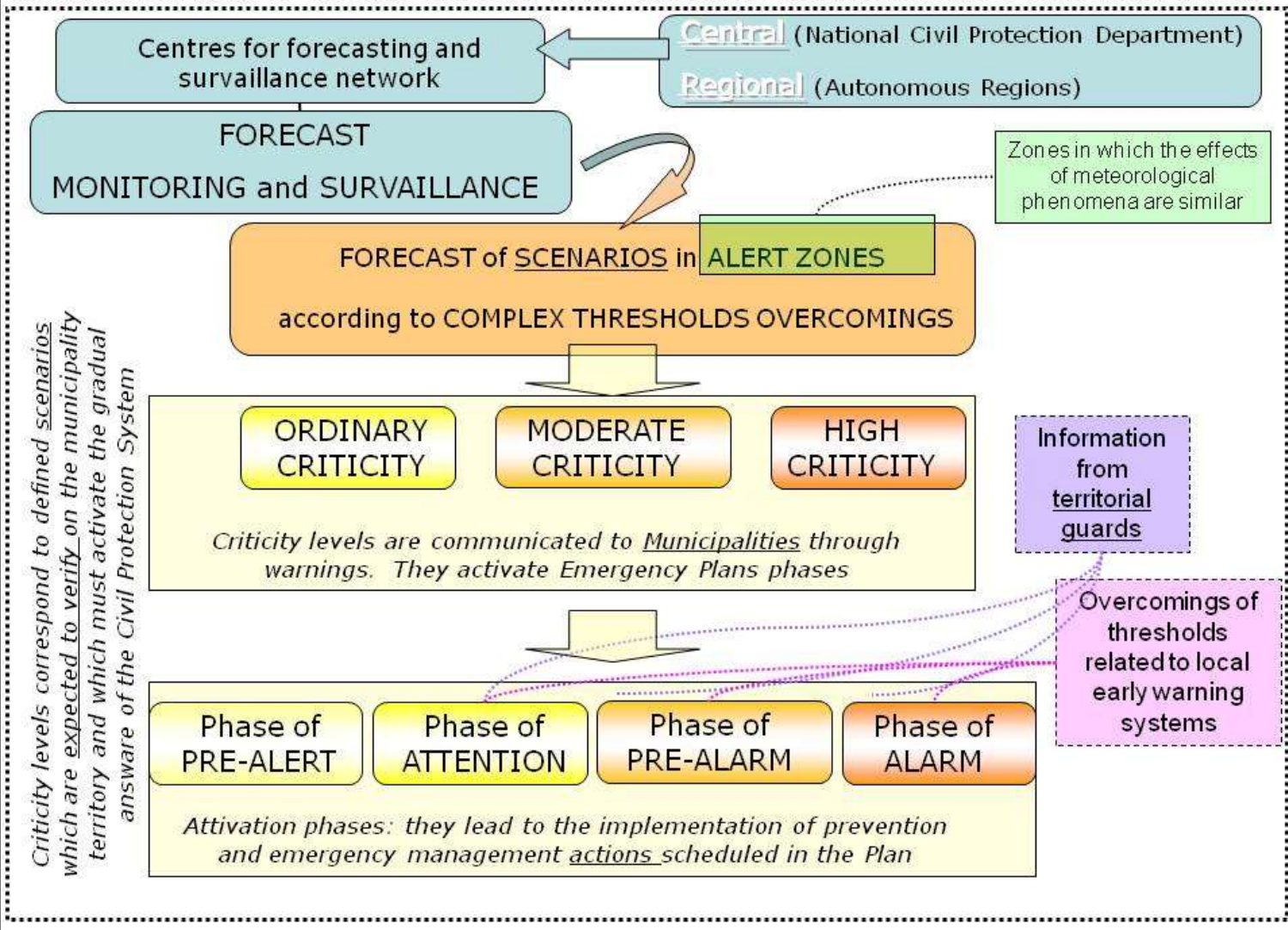
- 58,4 mm in 1 h  
- 104,6 mm in 3h  
- 174,8 mm in 24 h





## REAL TIME risk assessment

### NATIONAL EARLY WARNING SYSTEM- HYDRAULIC AND HYDROGEOLOGICAL RISK



*Criticality levels correspond to defined scenarios which are expected to verify on the municipality territory and which must activate the gradual answer of the Civil Protection System*



Warning → activation of operative response in real time at different territorial levels

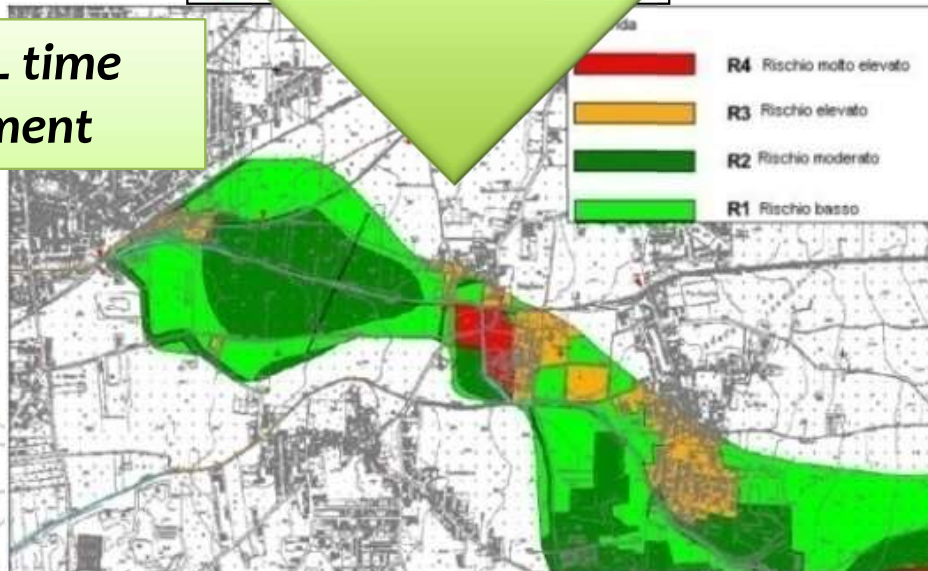
# Specific impact based warning at local level

**REAL time  
assessment**



Warning messages  
predefined general impact scenario

**NO-REAL time  
assessment**



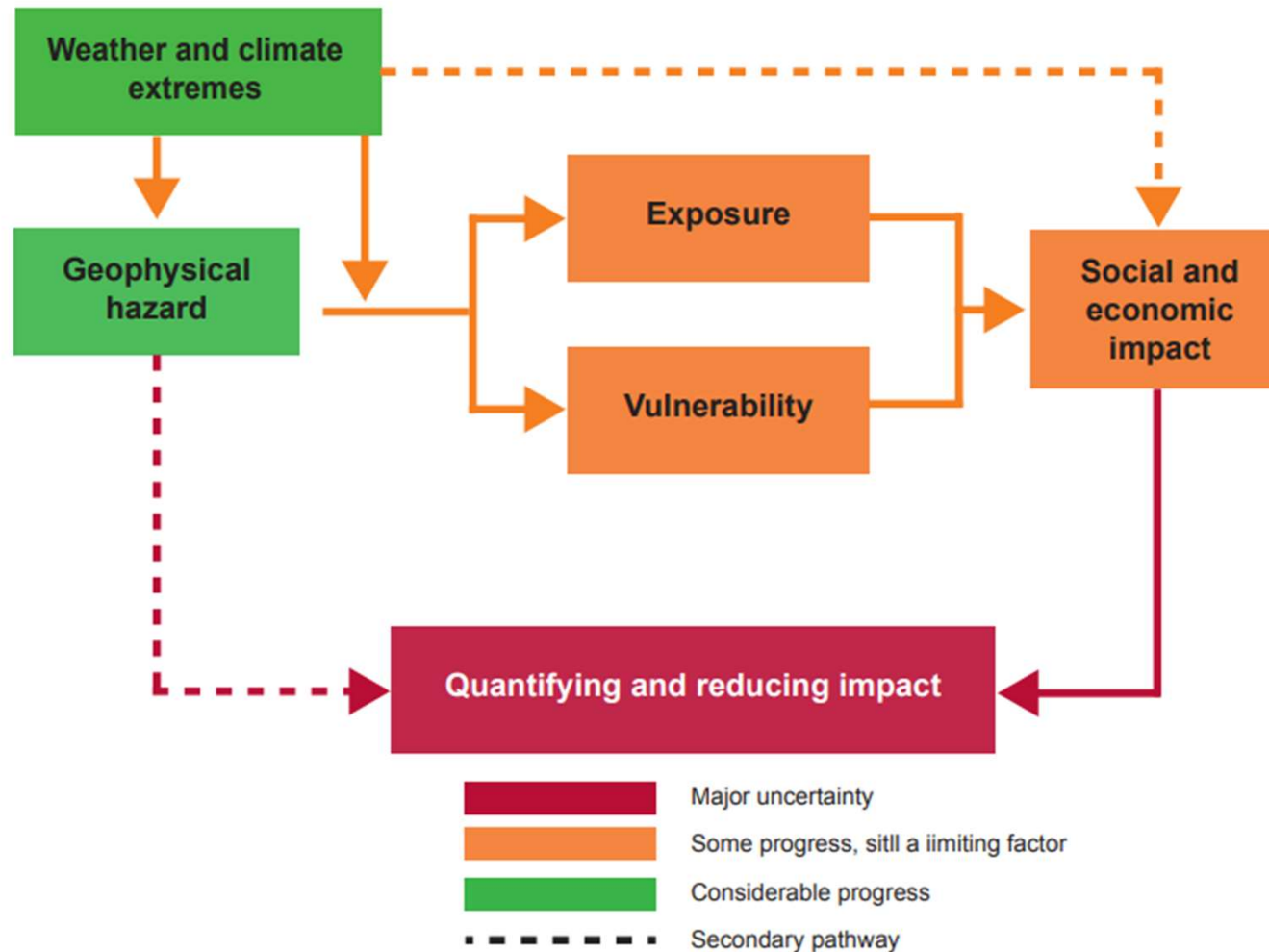
**CIVIL PROTECTION  
PLANS**

Communication to the public:

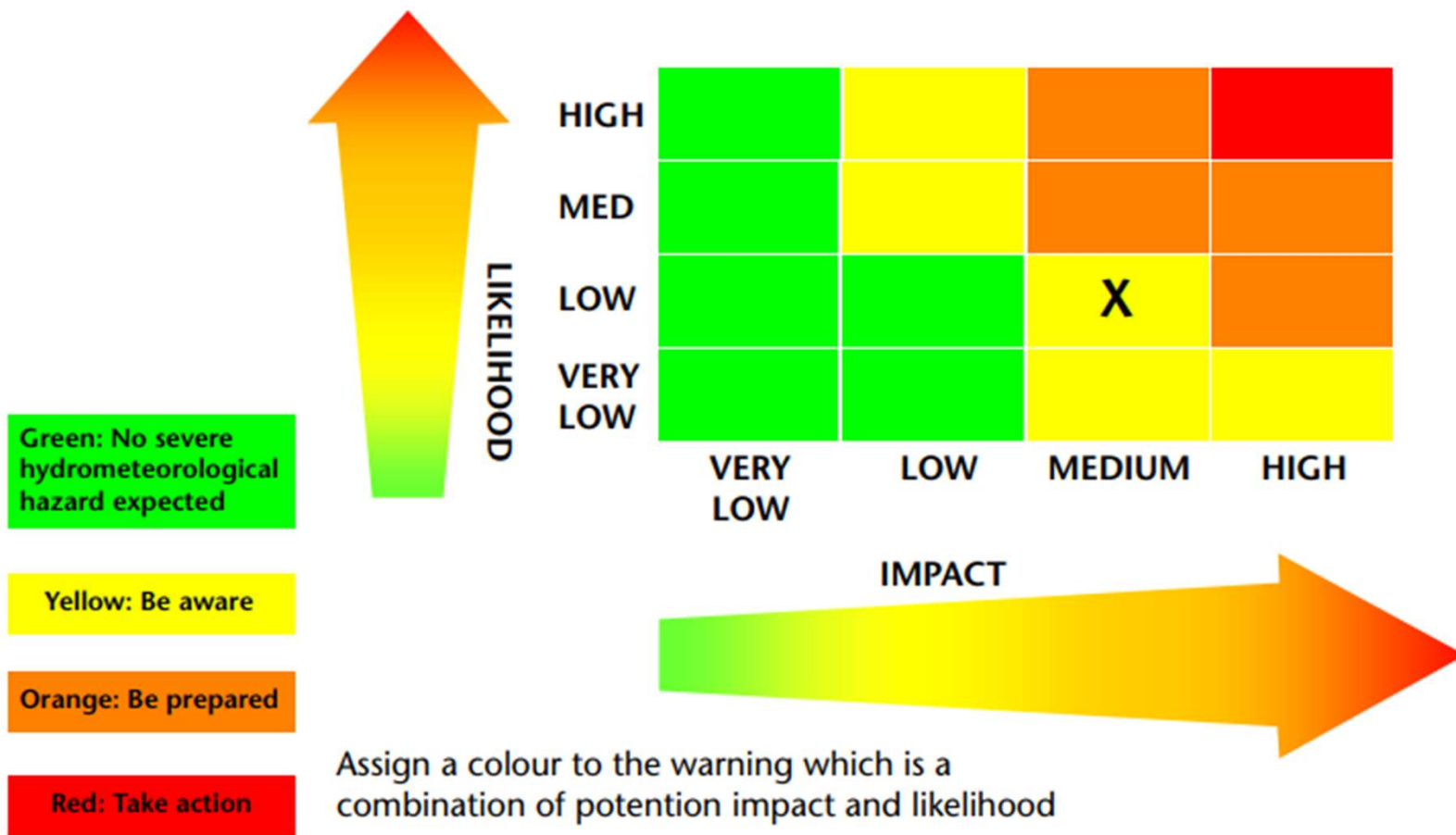
- Specific **impact** scenario (exposure, vulnerability)
- actions to mitigate risk
- safety instructions



# Impact based forecasting conceptual paradigm



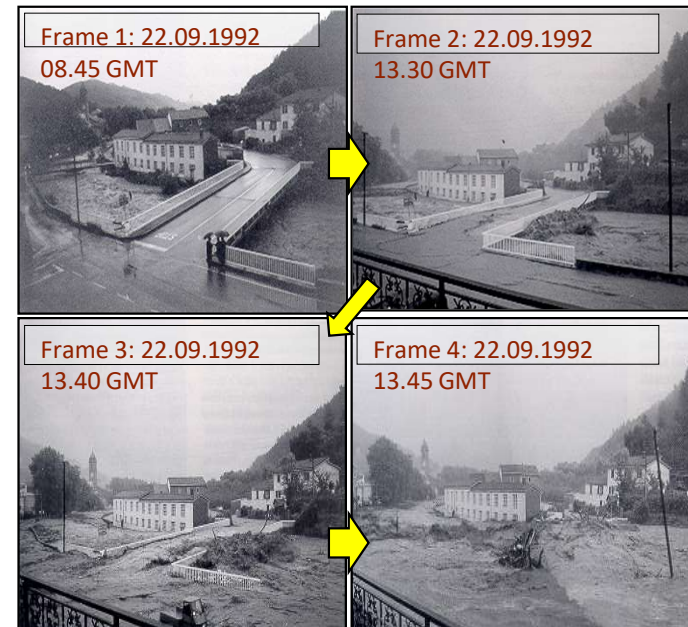
# Operational application of impact warning concept combining impact with likelihood



(Source: Met Office, United Kingdom)

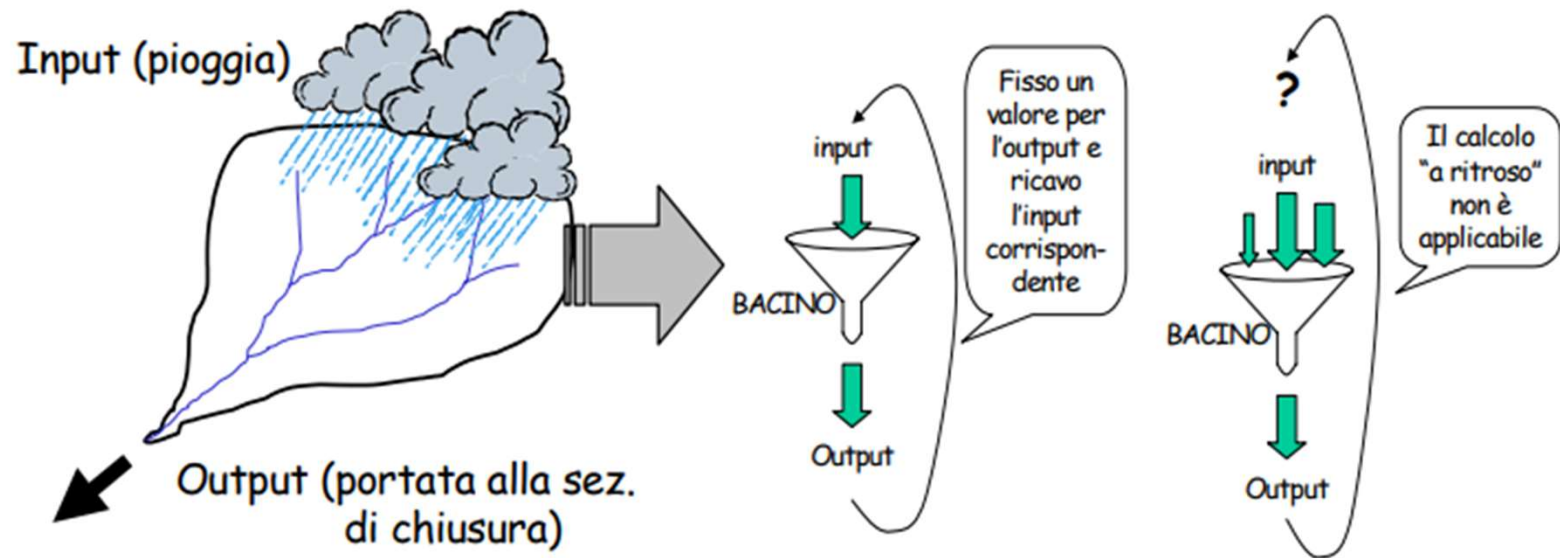
## To sum up part (1)

- Precursors, lead time, basin time of concentration, uncertainty
- Use of rainfall trigger
- Punctual precipitation threshold definition based on empirical approach
- Example of Italian system for a basic approach at national level
- Impact based forecasting : national /local level



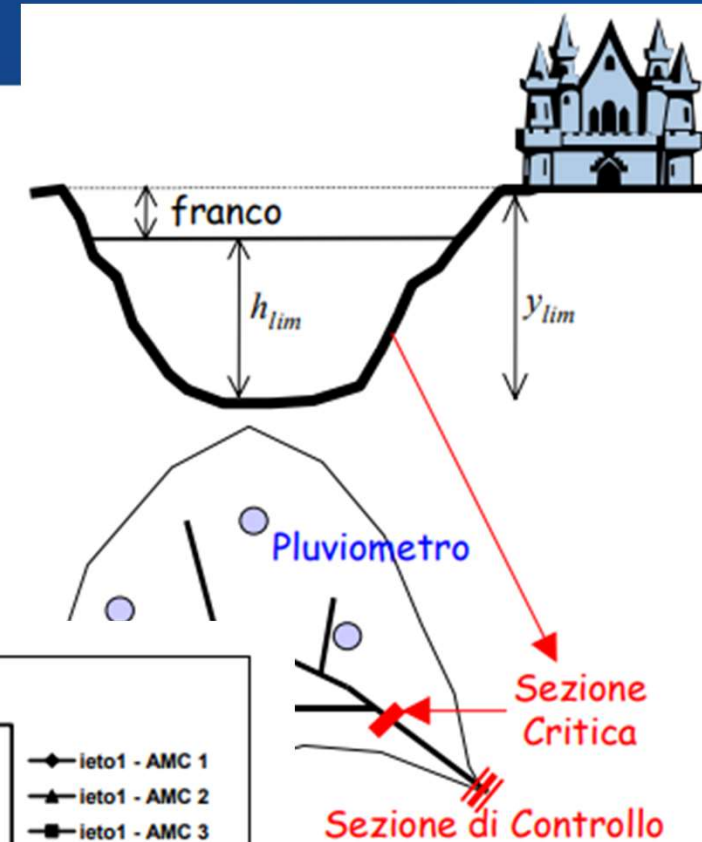
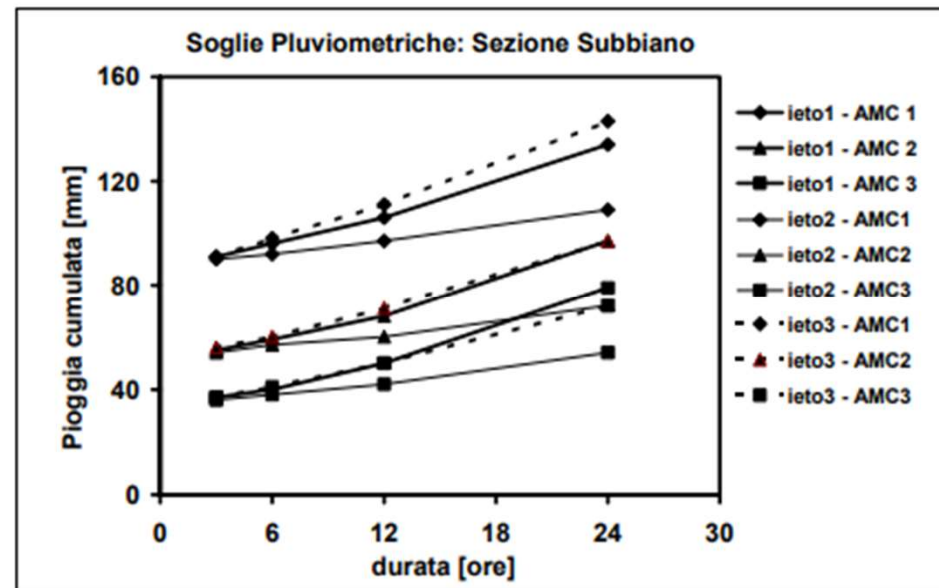
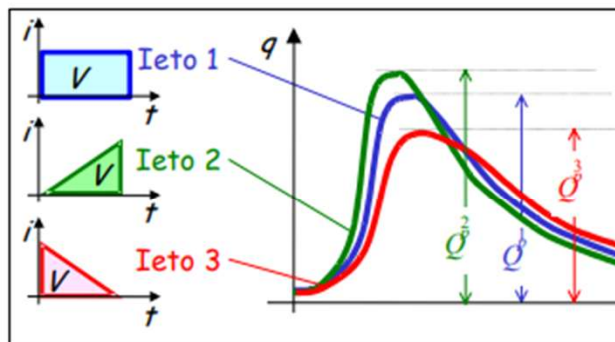


# Areal rainfall thresholds based on numerical simulations

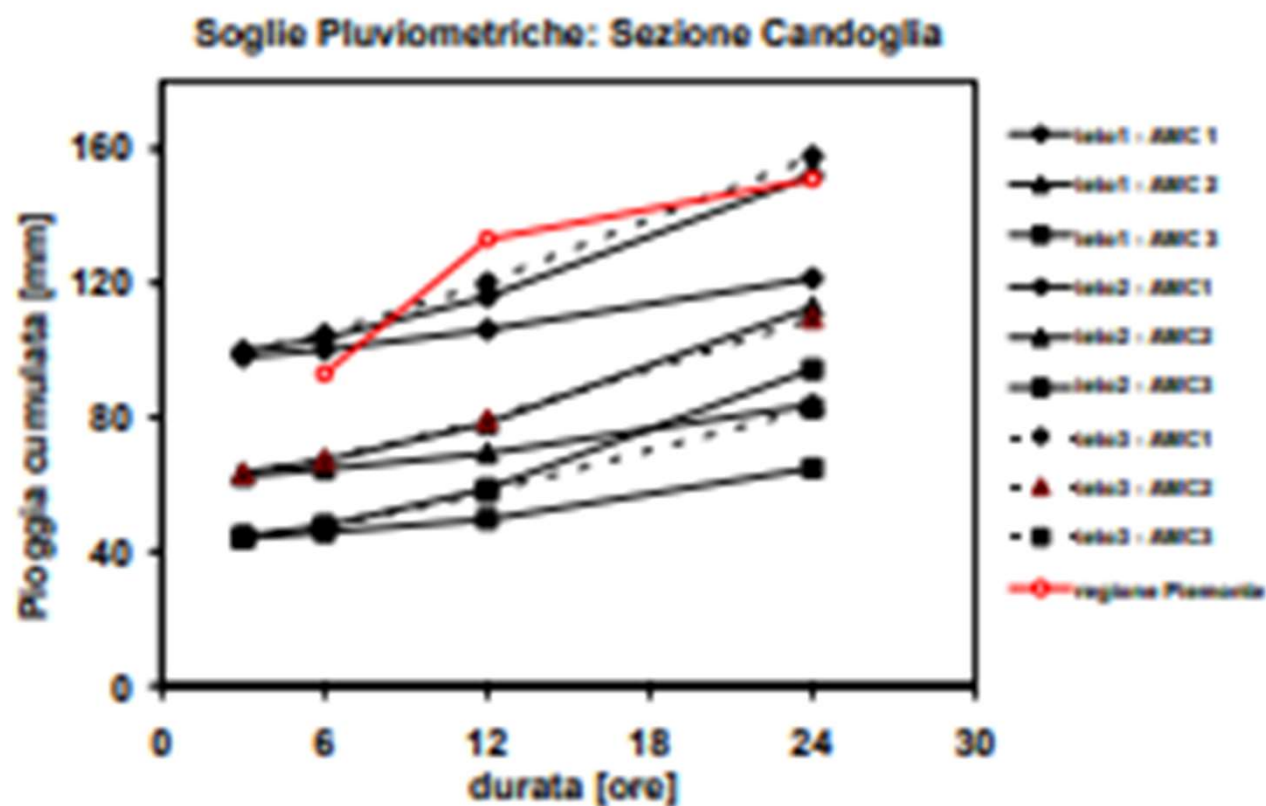


# Areal rainfall thresholds based on numerical simulations

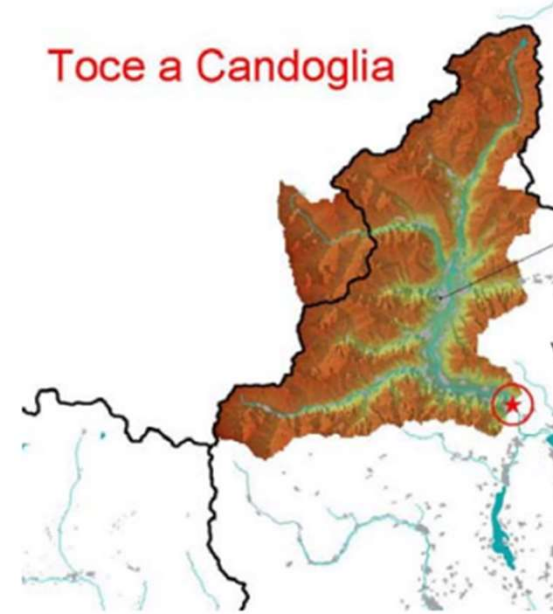
1. Identification of critical sections
2. Identification of corresponding alert discharge
3. For a given duration, ieto, AMC → numerical simulation ( by using a Rainfall-runoff model) of Rainfall



# Empirical vs numerical approach: comparable results



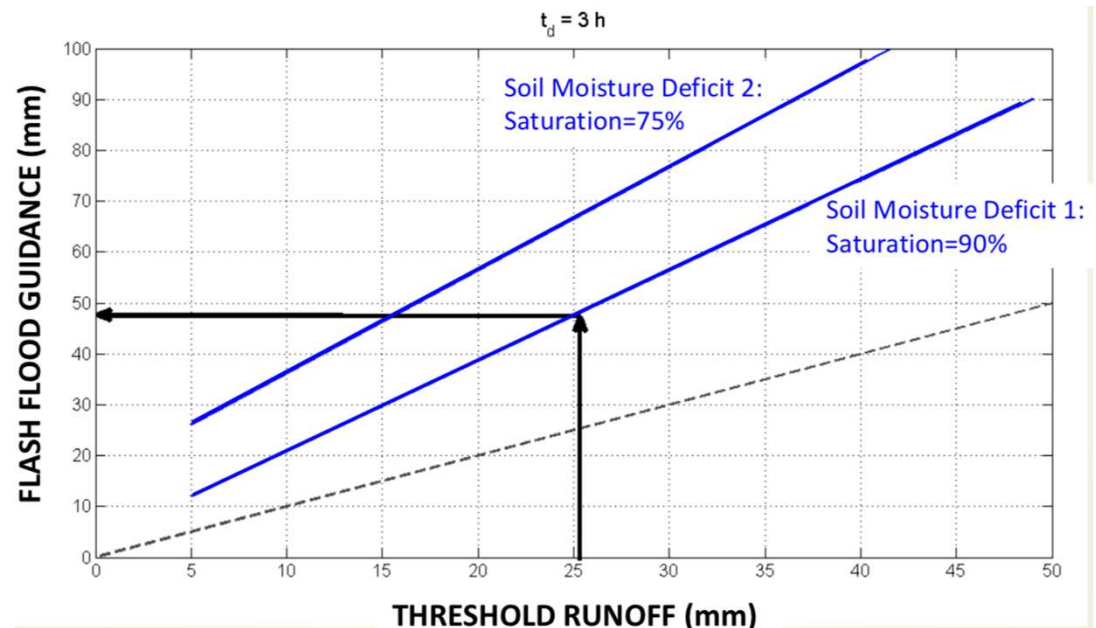
Toce a Candoglia



**Figura 24** Confronto fra le soglie pluviometriche di preallerta idraulica (metodo numerico) per la sezione critica di Candoglia e le soglie per rischio idrogeologico moderato per l'area del Toce (metodo semiempirico).



**Flash Flood Guidance:** for a given duration and the **current** soil moisture condition the Volume of rainfall that is just enough to cause bankfull discharge condition at the outlet of the draining stream of each basin. If this FFG amount is known, one may compare it to the forecast or nowcast rainfall of the same duration and for the same period (and other local information) to determine whether there is a risk of flash flooding in the sub-basins



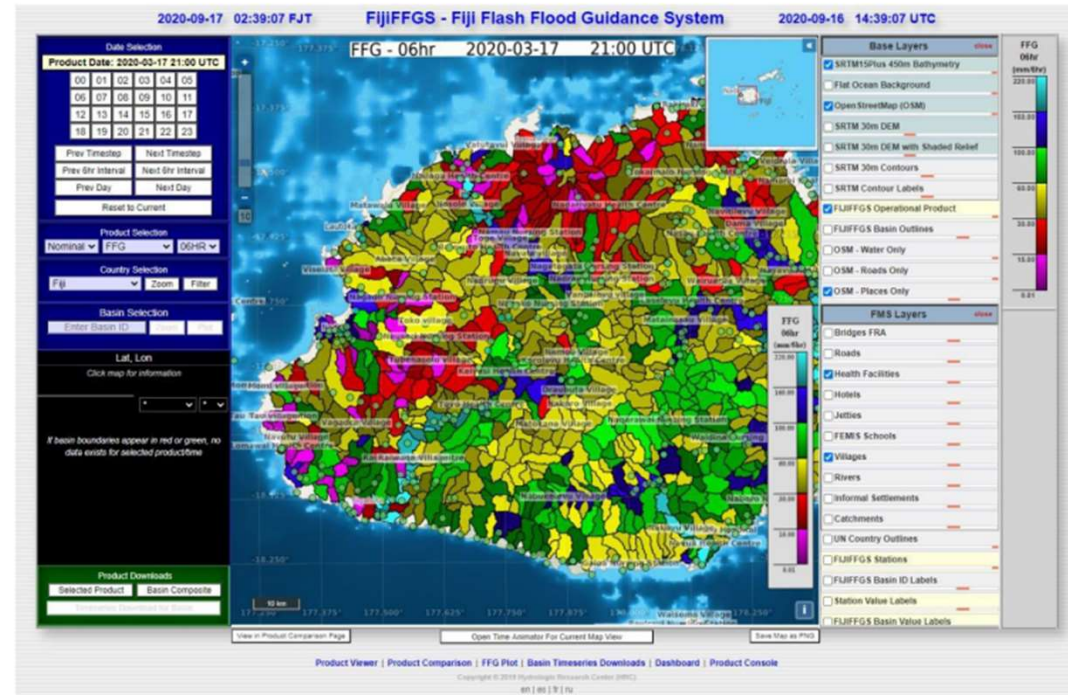
**threshold runoff** refers to the volume of rainfall of a given duration distributed uniformly over a small catchment that is just enough to cause bankfull discharge

# International tools:Flash flood threat products

Merged MAP better areal mean rainfall estimation on a basin for several duration ( 1, 3, 6, 24 hours,including satellite,radar ).

Flash Flood Threat FFT = MAP – FFG;

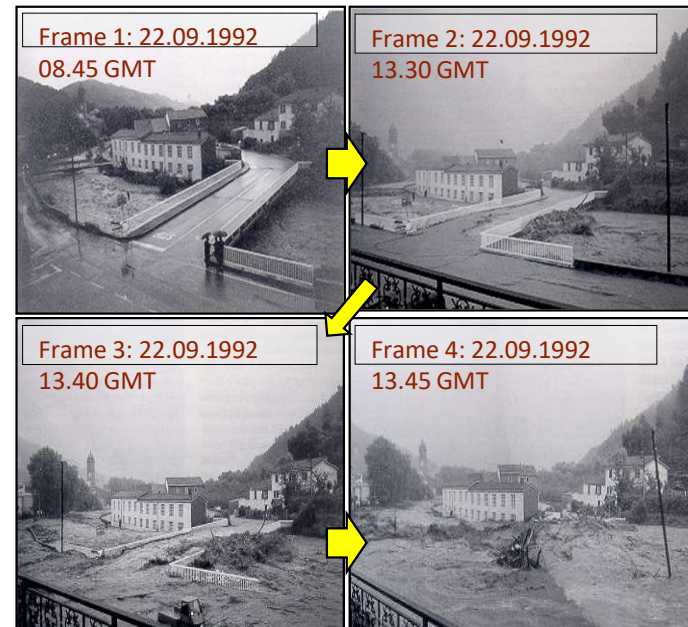
- **IFFT**: Imminent Flash Flood Threat indicates that a flash flood is happening now or is imminent,
- **PFFT**: persistent FFT is considered a forecast flash flood threat using persistence for the rainfall forecast
- **FFFT**: forecasted FFT, based on forecasted precipitation by NWP.



6-hr FFG on 17 March 2020 at 21 UTC, Viti Levu, Fiji

## To sum up part (2)

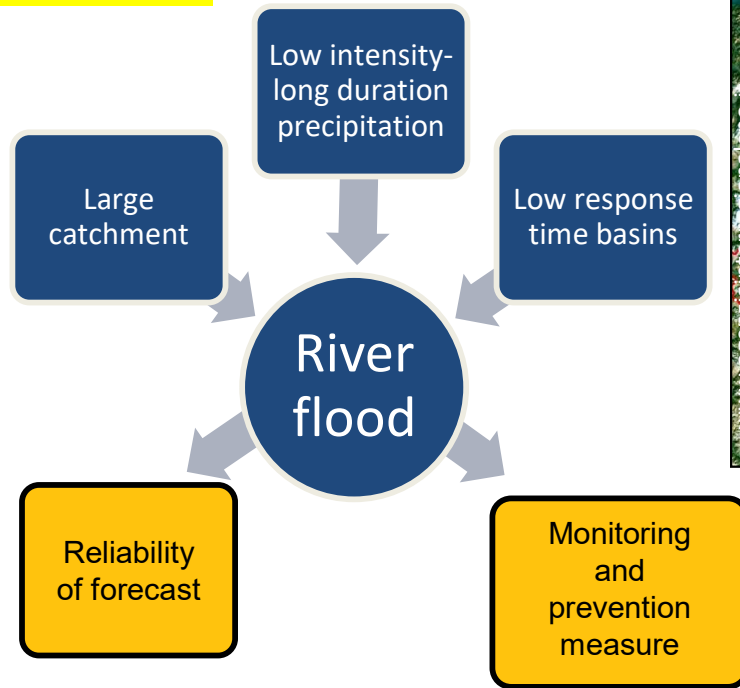
- Areal precipitation threshold based on numerical analysis
- International tools: what is the Flash flood guidance system
- Flash flood threat products





# slow onset flood phenomena

- Large catchment
- Long time of concentration



Damage mainly due to water level

# Further mechanisms of flooding (levee breaches and boils) –uncertainty factors

Rotta arginale sul Serchio, natale 2009.



Rotta arginale sul Secchia, marzo 2014.



Fontanazzo di Boara Pisani - Piena dell'Adige,  
Novembre 2014



Fontanazzo di Ro Ferrarese – Piena del Po, Novembre 2014



# River-based threshold, local surveys and flood control



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**MORBIDA**  
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**BASSA**

**Flo**

**Flood risk preparedness**



**Local surveys**

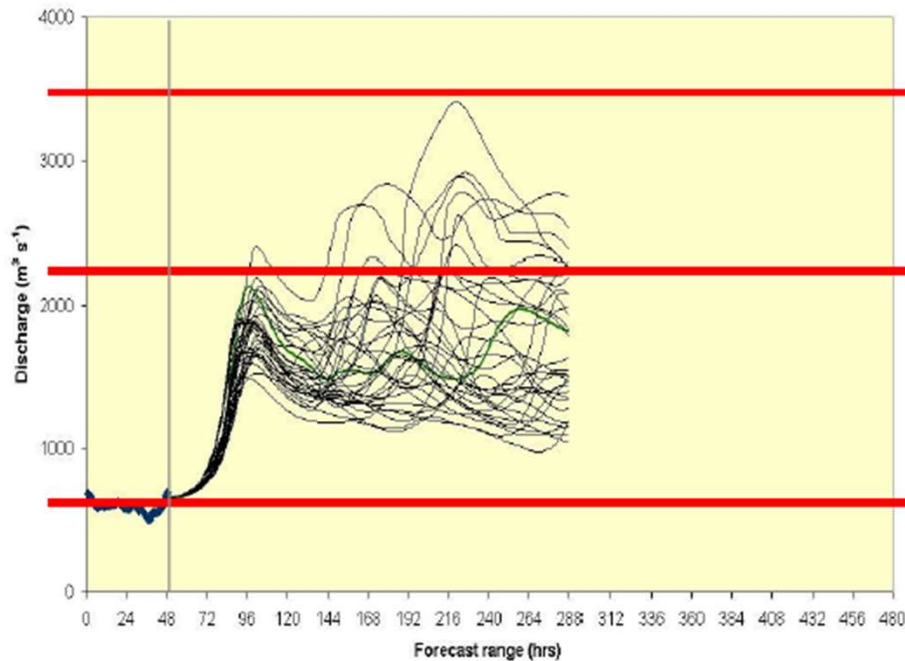


**Reservoir regulation for flood control**

**River threshold**



# River thresholds



If the threshold for flooding is here, there is no problem

If the threshold for flooding is here, there might be a problem

If the threshold for flooding is here, there is almost certain a problem

### In national institutions critical levels are often linked to “local” phenomena:

bridges overtopped

roads flooded

bankful conditions reached

**River Blackwater**  
Stage 1 - likely flooding to Longfields Bridge and environs.  
Stage 2 - likely flooding to the Park Rd, Mallow and Environs.  
Stage 3 - the likelihood of serious flooding in Mallow.



## River-based threshold-generic guidelines, based on WMO manual on flood forecasting and warning

- (a) Early observation of the development of flooding – in this case at the borders where rivers cross from other countries;
- (b) Successive monitoring points along main rivers and tributaries to identify the progress of flooding;
- (c) Location of gauges at principal infrastructure points, rail bridges and ferry crossings;
- (d) Detailed monitoring close to the capital city;
- (e) Simple graphical forecast procedures using time-of-travel and level-to-level correlation.

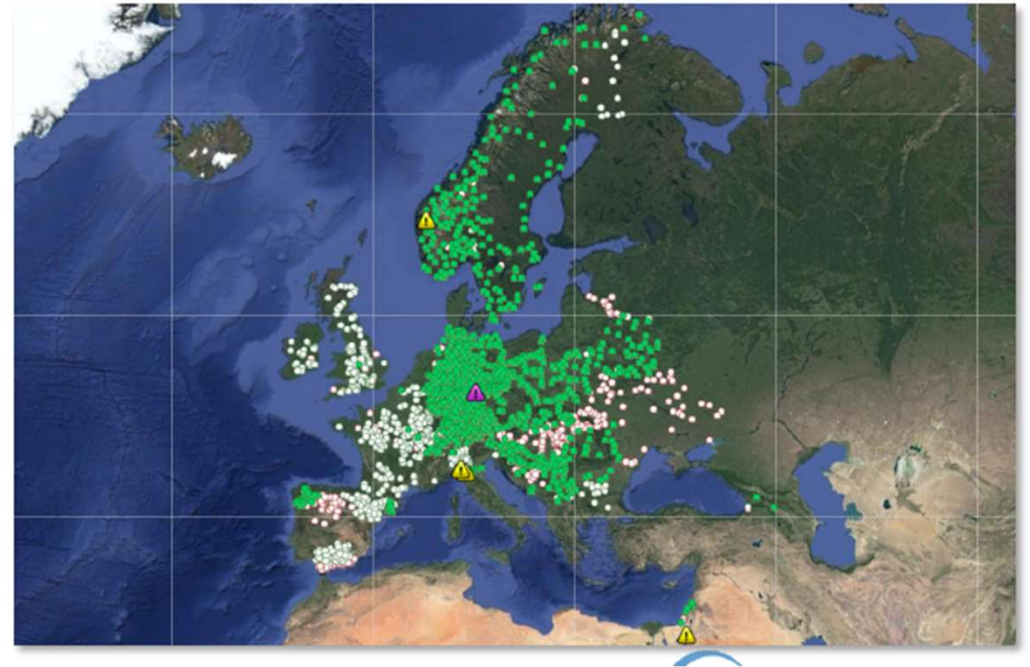




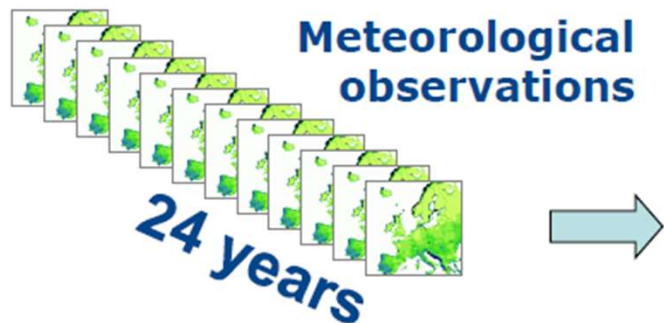
# International tools: national data needed for EFAS

No	River basin	River	Station	ID	Lowest level	Second lowest level	Second highest level	Highest level
					(m)	(m)	(m)	(m)
1	XXX	XXX	XXX	XXX	-	-	-	-

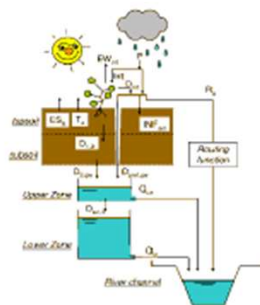
	PURPOSE / BASIC DESCRIPTION	Return Period
Lowest level		
Second lowest level		
Second highest level		
Highest level		



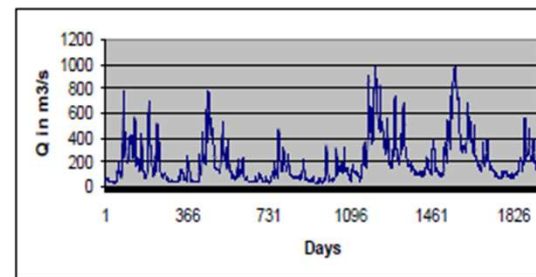
## Thresholds



### LISFLOOD

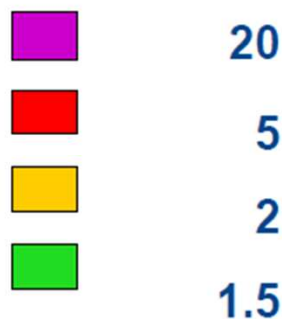


### Discharge time series

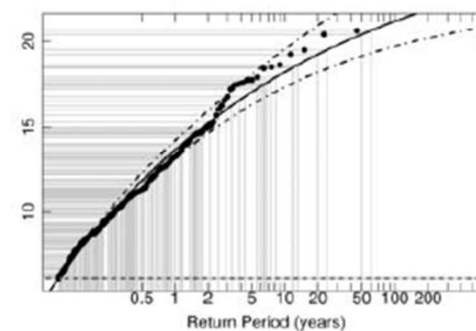


- ❑ Thresholds are derived from simulated time series.
- ❑ The same model setup and parametrisations are used in the forecasts to remain model consistency

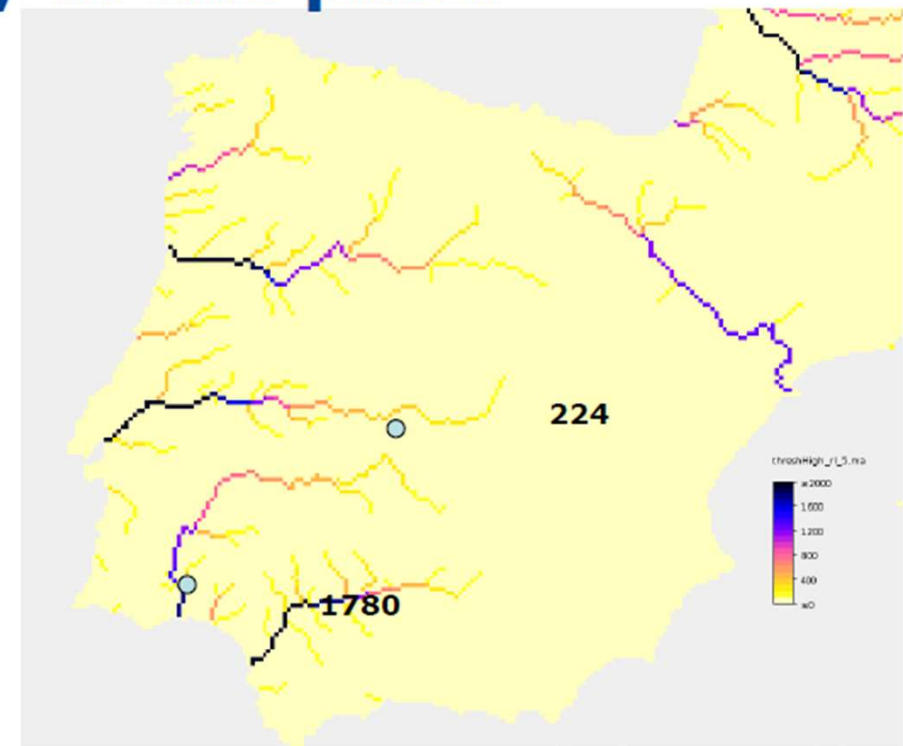
### Thresholds (return period)



### Return period statistics



**Thresholds are calculated with the same method for every pixel across Europe**  
**SO every pixel has its own threshold derived from the local climatology of the pixel**





## Operator reporting: direct surveys

Early development of operator reporting of river levels and rainfall by radio, to provide rapid situation appraisal

The instrumental data may be complemented with direct surveys for a better and comprehensive understanding of the hazard event manifestation and the consequent impact (i.e. the flooding event itself)

The surveillance activity should be implemented for critical points of the territory ( singularity points of the watersheds sections, etc)In the monitoring phase,

. A rapid exchange of information is extremely important in order to update in real time the event and the risk scenarios.



# River-based threshold and local surveys



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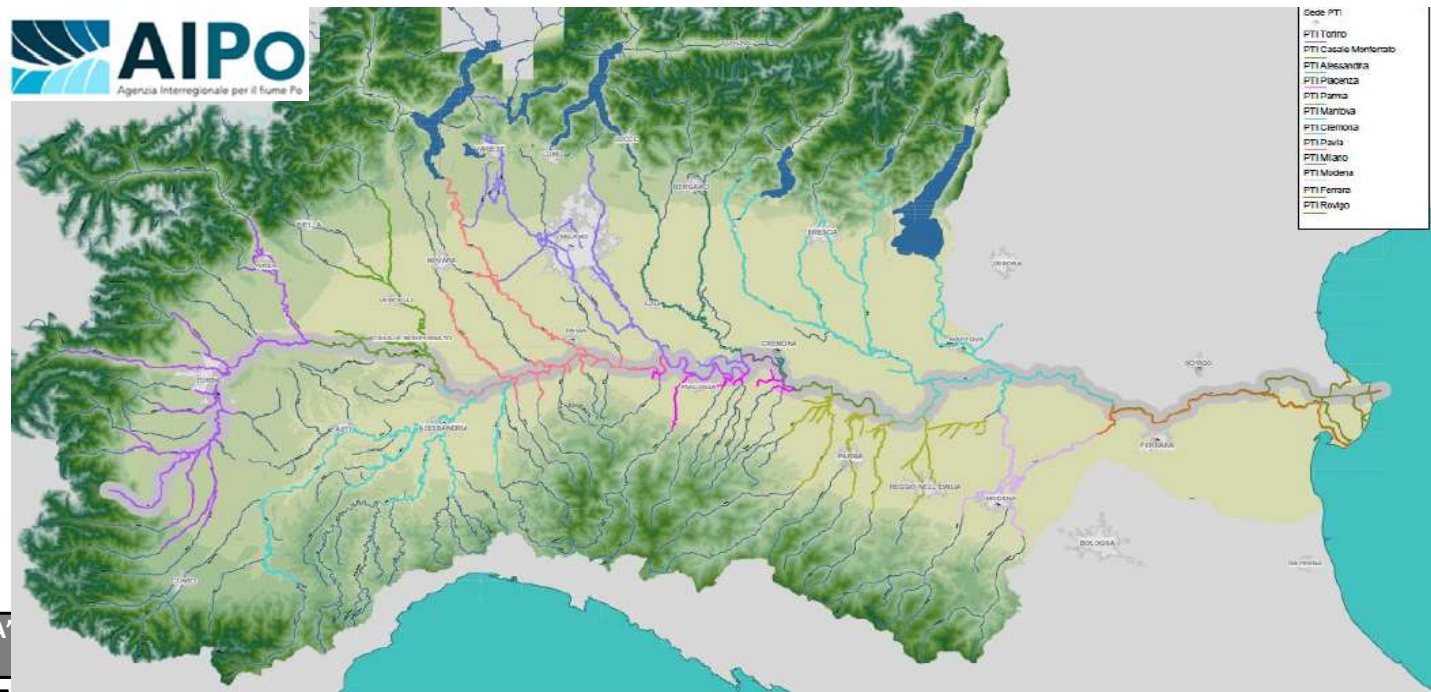


pannello  
cromatico



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**BASSA**



	Presidi idraulici di primo livello	Regione	Provincia
1	Ufficio AIPO di Torino – Moncalieri	Piemonte	Torino
2	Ufficio AIPO di Casale Monferrato	Piemonte	Alessandria
3	Ufficio AIPO di Alessandria	Piemonte	Alessandria
4	Ufficio AIPO di Pavia	Lombardia	Pavia
5	Ufficio AIPO di Milano	Lombardia	Milano
6	Ufficio AIPO di Cremona	Lombardia	Cremona
7	Ufficio AIPO di Mantova	Lombardia	Mantova
8	Ufficio AIPO di Piacenza	Emilia–Romagna	Piacenza
9	Ufficio AIPO di Parma	Emilia–Romagna	Parma
10	Ufficio AIPO di Modena	Emilia–Romagna	Modena
11	Ufficio AIPO di Ferrara	Emilia–Romagna	Ferrara
12	Ufficio AIPO di Rovigo	Veneto	Rovigo

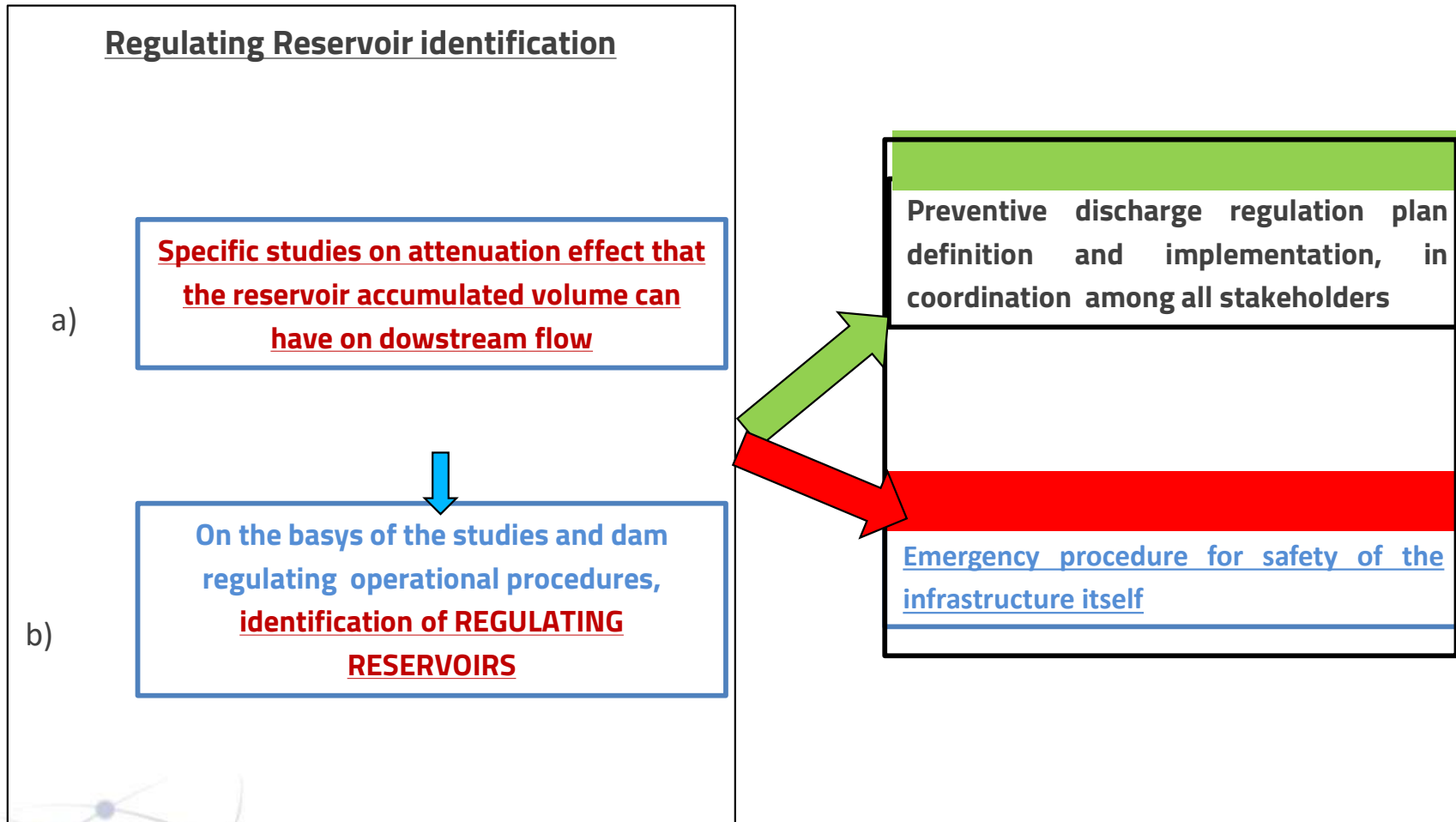




the possibility of implementing a **discharge regulation procedure** during floods should preliminarily be based on :

- List of **relevant reservoirs** in the territory , and identification of those that can be used to mitigate the impact of floods in case of adverse events,
- Stipulation of **agreements** between neighboring administrations ( including private companies) **regarding specific procedures to be used to mitigate the impact of floods** in shared catchments. International agreements for transboundary basins are strongly recommended.





Civil defense authority

National hydrological service

...water authority

Dam manager

National authority with  
coordination role

## Discharge attenuation plan

### a) STATIC

- **Limitation of water level reservoir** for critical period for flood events ( cost/benefit analysis)

### b) DYNAMIC

- **Real time Prevention manouvres** da to be activeted on the basys of input forecasted discharge , state of reservoir, and downstream sustainable flow , with a sufficient lead time.

# Example of discharge regulation plan operational in Italy

## LE DISPOSIZIONI NORMATIVE DELLA PROVINCIA AUTONOMA DI TRENTO

La Provincia autonoma di Trento, in forza del proprio statuto di autonomia, con legge n. 2 del 1992 e successiva legge n. 9 del 2011, ha disciplinato l'utilizzo degli invasi artificiali per la laminazione delle piene.

### Particolarità:

- la decisione spetta unicamente al Dirigente Generale Protezione civile. Può temporaneamente disporre l'invaso o lo svaso anche totale dei serbatoi di accumulo idrico e adottare ogni altra misura per regolare i livelli d'invaso dei serbatoi idrici e la portata dei corsi d'acqua, al fine di prevenire esondazioni o altri pericoli per l'incolumità pubblica;
- il concessionario viene indennizzato solo quando le misure di regolazione comportino vincoli di durata superiore a 20 giorni nel corso dell'anno solare; in tal caso viene corrisposto ai concessionari, su loro richiesta, un indennizzo pari, per ciascun giorno successivo al ventesimo, al doppio della misura giornaliera del canone annuo di concessione.



### Protezione Civile

Provincia Autonoma di Trento



Longarone  
 13.09.2013



Protezione Civile della Regione




05/04/2006

### Diga di Ravedis





### Diga di Occhito (FG)

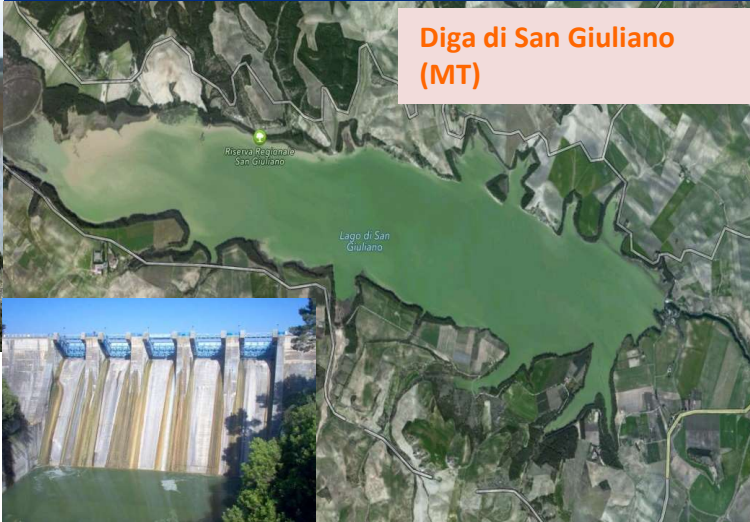




- Alluvioni Marzo 2005, Marzo 2009, Aprile 2009
- Notevoli danni al territorio ed alle infrastrutture
- Condizioni di **RISCHIO IDRAULICO MOLTO ELEVATO**
- Tavolo Tecnico Prefettura di Foggia marzo 2009

### Diga di San Giuliano (MT)







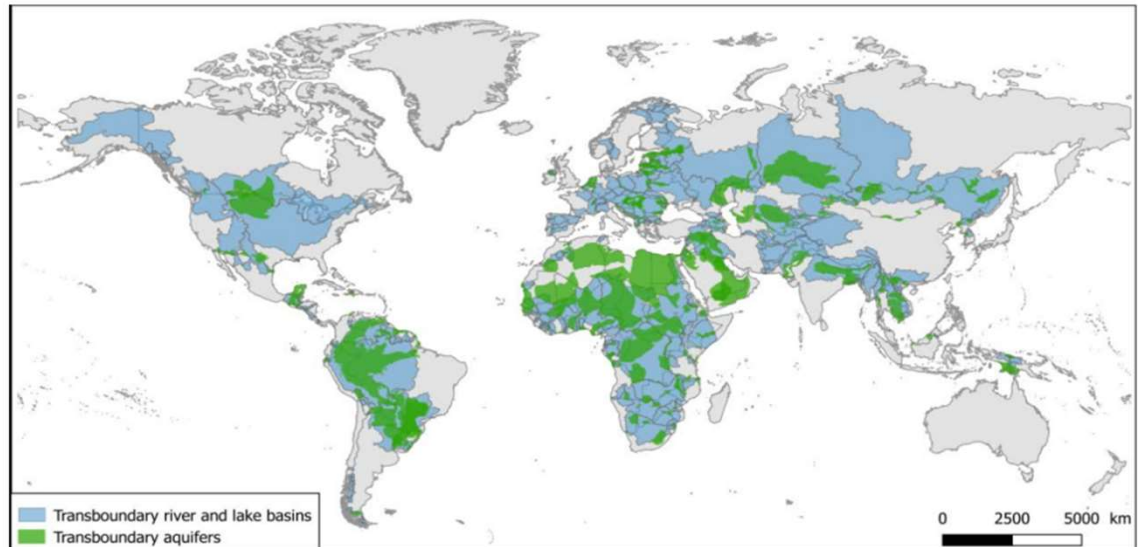
For a more rapid dissemination of information aimed at regulating the outflows downstream of the dams, the managers must adopt the necessary measures so that the **hydrological-hydraulic data** (monitoring data of the reservoir level and discharged flows) **are made available continuously and in real time**, through telematic contacts, to the civil defence and NHS.

# Overview of flood warning process - how does the process flow differ among countries

WMO Technical Regulations Vol. III – Hydrology deals with the exchange of hydrological forecasts and warnings on international basins

## 3.18 International basins

***The exchange of hydrological forecasts and warnings on international basins should be organized on the basis of bilateral or multilateral agreements. Provisions should be made in the agreements for the effective usability of prediction and forecasting products (e.g. by including requirements for common datum, common system of units, and addressing different language and time zone issues) (***

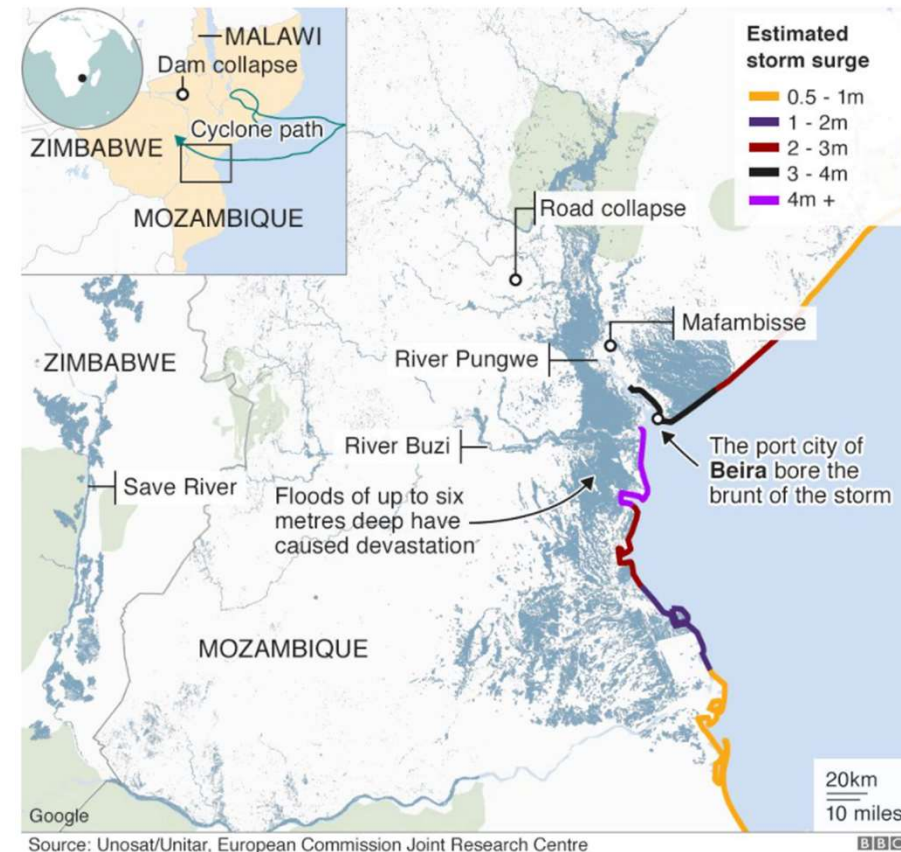


# flood warning process - how does the process flow differ among countries

It is consolidated the **river-based approach**, that embeds **collaborative risk assessment** at a catchment scale.

For transboundary basins, the flood management should be coordinated throughout the river basin if they are to be effective (data exchange, joint flood forecasting, flood warning, common procedure, and reservoir regulations and emergency plans) , since the merely warning exchange may be not sufficient.

It is recommended that countries work together to create a comparable knowledge base for their joint analysis and planning, for instance under the responsibility of a joint body such as an inter-Transboundary Flood Risk Management river commission.





## To sum up part (3)

- River thresholds definition
- International tools (EFAS thresholds)
- Direct surveys to provide rapid situation appraisal
- Reservoir regulations for flood control
- International data exchange



# Thank you

[angela.corina@protezionecivile.it](mailto:angela.corina@protezionecivile.it)

